Cindy Bloom

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May 23, 2020

California High Speed Rail Authority 770 L Street, Suite 620 Sacramento, CA 95814

Re: 2020 Business Plan Comments

Dear Board Members:

I hereby submit my comments for the 2020 Business Plan. As you are aware, the business plan is comprised of several voluminous reports, so for simplification, I copied and pasted CEO Brian Kelly's "Letter from the CEO" and responded to his points. His words are in normal type and my comments are in **bold italic**.

###

Kelly: Building the nation's first truly high-speed rail system is certainly not easy. But it is not only worth doing, it is in California's interest to maintain its position as a global leader when it comes to economic standing, efforts to combat the effects of climate change and building world-class infrastructure to ensure Californians can move efficiently and effectively even as the state's population grows toward 50 million people.

<u>Comment:</u> This broken record of California's projected enormous population growth to support the premise that this project is essential is delusional. In fact, it is projected that California will lose a Congressional district once the 2020 census is completed. (LA Times, December 31, 2019). According to the Public Policy Institute (PPI) of California:

"Over the past 20 years, California has experienced its slowest rates of growth ever recorded, and growth has been especially slow since 2017. According to estimates by the California Department of Finance, California's population grew by 7.3% (or 2.7 million) from 2010 to the end of 2019; this rate is only slightly higher than the national rate of 6.3%. International migration to California has remained strong, with a net inflow of 1.5 million. But net domestic migration has been negative: about 900,000 more people left California for other states than came to California from other states. Natural increase—the difference between births and deaths—added 2.2 million residents. But birth rates are at record lows and the number of deaths is increasing as the population ages." Further, the PPI projects that California' population will be 45 million by 2050, or 5 million less than what the California High Speed Rail Authority (CHSRA) claims. A difference of 5 million is significant. Currently 27 of the 50 states have populations of 5 million or less. Regardless of what the population is projected to be, it is irrelevant if (1) people do not ride the train; (2) the people who do ride the train are doing so for trips they would not otherwise take (in other words, instead of substituting the train for another mode of transportation, they are taking a trip they otherwise would not take); or (3) any level of train ridership does not result in fewer vehicle trips or airplane flights. For example, if the train ridership is so high that it results in Southwest or another airline actually cutting daily flights, the train would have a positive impact. However, if the same number of flights occur, there is no reduction in greenhouse gas emissions regardless of train ridership.

Kelly: The voters of California who approved the development of an electrified high-speed rail system connecting Northern and Southern California through the Central Valley got it right.

<u>Comment</u>: Proposition 1A was narrowly approved by the voters in 2008: 53-47. Voters who approved the ballot measure relied on the misleading language contained in the 2008 Official Voter Information Guide:

Official Voter Information Guide	What Actually Transpired
The cost was stated to be \$45 billion (2008).	With each successive business plan, the projected cost has done nothing but increase by billions. See chart on page 4.
A safe, convenient, affordable, and reliable alternative to driving and high gas prices	To take the train from Burbank to San Francisco, it would cost a family of four \$800 (round trip). They would also likely have to rent a car at their destination at a cost of \$30 per day. If the family drove, it would cost them \$118 RT (traditional gasoline vehicle) or \$50 for a hybrid or \$29 for an electric vehicle. Because they drove, they would already have a vehicle at their destination. It should also be noted that one reason gasoline prices are "high" in California is due to the gas tax which is the highest in the country.
Provide good-paying jobs	These "good-paying" jobs are paid for by taxpayers. Currently, due to the COVID-19 pandemic, California is facing the worst recession /depression

	and unemployment since the Great Depression. Even with the economic multipliers (indirect and induced) applied, on a cost per worker basis more benefit would be realized for them to build and repair roads and bridges or other essential projects.
and improve California's economy while reducing air pollution, global warming greenhouse gases, and our dependence on foreign oil	The "reducing air pollution" argument is fallacious because it does not include the greenhouse gas emissions released during construction. The California Legislative Analyst's Office states that it will take 30 years to recoup the greenhouse gas emissions emitted during construction. Other estimates suggest it would take 70 years. Additionally, if the train does not displace riders who would have taken another mode of transportation, then there is no benefit. There is no benefit, and actually harm, if trains are running partially empty as they also have a carbon footprint even though they are supposed to be run solely on renewable energy. Note that no plan concerning this "renewable" energy source has been revealed.
with private and public matching funds required, including, but not limited to, federal funds, funds from revenue bonds, and local funds	Twelve years later, NO private funds have been secured and for a good reason: No savvy investor would risk their money for a colossal money losing investment. The "matching funds" then are comprised 100% of taxpayer money from local and federal sources. It is simply moving money from one taxpayer funded pocket to another taxpayer funded pocket.
Reduces traffic congestion on the state's highways and at the state's airports.	Due to the nature of trains, i.e., they must use tracks for transport, the only traffic that could reduced is the Southern California to Northern California corridor. If you're going from LAX to NY, it doesn't help. If you're going from Burbank to New

Orleans, you're out of luck. So, to state that this project will unilaterally "reduce traffic" on highways and airports is absurd. Also, as noted above, the ridership would have to be so robust that it would result in fewer plane flights. For 2019, there were 697,000 outbound passengers from Burbank Airport to Oakland or SF. Incoming passengers from the Oakland were 411,000. (The number of passengers from SF to Burbank didn't register in the top 10 but it is probably about the same as outgoing.) There are several options for driving the LA to SF route and all are straight forward and rarely have traffic congestion. The
rarely have traffic congestion. The only congestion is caused by the usual factors: Weather and accidents.

The 2020 budget is six times higher than the 1996 original budget or average annual increases of 21%.

		Speed Train Capital Cost Budgets
Amount	Year	Description
\$16.5 billion	1996	September 1996 Final Report of the California Intercity High Speed Rail Commission
\$25 billion	2000	2000 California High Speed Train Business Plan
\$37 billion	2005	August 2005 California High Speed Train Final Program Environmental Impact Report/Environmental Impact Statement
\$45 billion	2008	July 7, 2008 Senate Appropriations Committee Fiscal Study of Assembly Bill 3034
\$45 billion	2008	Analysis by the Legislative Analyst in the Official Voter Information Guide for the November 4, 2008 Election – Prop 1A – Safe, Reliable High Speed Passenger Train Bond Act
\$33.6 billion	2008	November 2008 California High Speed Train Business Plan
\$43 billion	May 2011	Report of the California Legislative Analyst's Office
\$98.1 billion	2011	November 1, 2011 California High Speed Rail Program Draft 2012 Business Plan
\$68.4 billion	2012	April 12, 2012 California High Speed Rail Authority Revised 2012 Business Plan

	High	Speed Train Capital Cost Budgets		
Amount Year Description				
\$67.6 billion	2014	California High Speed Rail Authority's Adopted 2014 Business Plan		
\$64.2 billion	2016	California High Speed Rail Authority's Adopted 2016 Business Plan		
\$77 billion	2018	California High Speed Rail Authority's Adopted 2018 Business Plan		
\$98 billion	2020	California High Speed Rail Authority's Draft 2020 Business Plan		

Would Prop 1A passed had voters known that the price tag would be \$98 billion? Would Prop 1A passed if voters had known what we know today?

Kelly: The high-speed rail system we are building between San Francisco and Los Angeles/Anaheim will cost about half as much as it would cost to achieve roughly equivalent mobility benefits through expanding highways and airports—and high-speed rail is much more sustainable;

<u>Comment:</u> Who decided that we <u>must</u> expand highways and airports? There is no evidence that the state's population requires a dedicated route between Southern and Northern California, therefore, this reasoning is flawed. It is a vanity project.

Kelly: The mobility benefits achieved by completing the electrified high-speed rail system are unparalleled, reducing the time it takes to travel by train today from 12 hours—or by car from 7 or 8 hours— between the Bay Area and Southern California to under 3 hours by fast, electrified rail.

<u>Comment:</u> The CHSRA itself has admitted that it is unlikely the train will be able to conform to the 2:40 time constraints as mandated in Prop 1A due to its inability to maintain a 220 MPH for most of the 520 miles. In fact, only 80 of the 520 miles will be able to maintain 220 MPH. At best, the revised time scenario would be 3:00 and a deviation of more than a few minutes from the time constraints would be in violation of the Prop 1A time mandate.

Kelly: For Californians, the system would virtually shrink the state, turning regions into Megaregions and expanding options for where people can live and work, or where companies can conveniently locate facilities, offices or other job centers.

<u>Comment:</u> The Prop 1A voter information guide provides that the high-speed train system shall be planned and constructed in a manner that minimizes urban sprawl and impacts on the natural environment. Locating facilities, offices or other job centers near stations or along the train corridor conflicts with Prop 1A. Even if it is completed, the high speed train will end up being an expensive commuter train that regularly serves only a small fraction of Californians. Additionally, the most recent developments strongly suggest that the train won't be electrified at all—it will be a traditional diesel passenger train. Kelly: By 2040, the system will carry some 40 million riders and produce some \$4.5 billion in farebox revenue each year, easily covering costs of operations.

<u>Comment:</u> While I agree that \$4.5 billion in farebox revenue may cover operations cost, the real issue is ridership numbers. While not clear in the business plan, we are assuming that 40 million riders really means 40 million rides, so that would be each rider/passenger purchasing a 2-way ticket. This would equate to an average one-way ticket price of \$56. That's pretty expensive for commuting. The 2020 Business Plan claims that there will be forty million rides per year. Halving that for one-way only, that equates to 20 million per year. To put that into perspective, Burbank Airport had 697,000 outbound (1-way) passengers to the Bay Area in 2019. Even with passengers embarking and departing the train along the way, their projection of 20 million one-way rides per year is ridiculous.

Kelly: Completing the Phase 1 system, connecting San Francisco to Los Angeles/Anaheim through the communities of the Central Valley, will expand project employment by more than 600,000 job-years and produce some \$131 billion in economic output.

<u>Comment</u>: The governing word here is job "years." That means that there could be 1 job for 600,000 years or 600 jobs for 1000 years, and so on. It does not create 600,000 jobs! While it may seem like this is a great "bang for your buck," when one analyzes the cost-per-job and the induced and indirect jobs, there are several more efficient projects in the state that could benefit from \$98 billion. Please refer to the jobs analysis report which is attached as Exhibit A. While this report was prepared in 2015 when the budget was "only" \$68 billion, the conclusion is the same: Touting the high speed rail project as a "jobs creator" is a weak argument.

Kelly: At full operations, the reduction of greenhouse gas emissions from the system is the equivalent of removing 400,000 vehicles off the road, avoiding the consumption of 213 million gallons of gasoline and removing more than 3,500 tons of harmful pollutants from the air—each year.

<u>Comment:</u> There is no basis for how many vehicles this project will remove from the road, and with the popularity of hybrids and all-electric vehicles, the amount of pollutants will decline anyway. Regarding this claim that the HSR would reduce air pollution by providing clean transportation, California's non-partisan Legislative Analyst's Office states:

"High–Speed Rail Would Initially Increase GHG Emissions for Many Years. As mentioned above, in order to be a valid use of cap–and– trade revenues, programs will need to reduce GHG emissions. While the HSRA has not conducted an analysis to determine the impact that the high–speed rail system will have on GHG emissions in the state, an independent study found that—if the high–speed rail system met its ridership targets and renewable electricity commitments construction and operation of the system would emit more GHG <u>emissions than it would reduce for approximately the first 30 years</u>. While high–speed rail could reduce GHG emissions in the very long run, given the previously mentioned legal constraints, the fact that it would initially be a net emitter of GHG emissions could raise legal risks." [emphasis added]

Kelly: Years of policy development and investment have positioned California as the national leader in transforming our transportation system from a fossil-fuel dependent system to one moving toward electrification. In high-speed rail's case, our zero-emission electric trains will be powered by renewable energy. Through policy development at the California Air Resources Board (CARB) and deliberate funding proposals approved by the legislature, from the state's Cap and Trade program to the recently-enacted SB 1 (legislation that made the largest investment in public transit in the state's history), California is marching toward an electrified transportation system in vehicular travel, in public transit, and in passenger rail service. This transformation is happening, considerable progress is being made, and now is not the time to turn back.

<u>Comment:</u> There is no data that supports these assertions and this paragraph is grandstanding.

Kelly: The High-speed rail project in California commenced with the approval of Proposition 1A in 2008. That ballot measure, approved by two-thirds of the legislature and 53 percent of the voters, set the mission for the California High-Speed Rail Authority:

"To initiate the construction of a high-speed train system that utilizes an alignment and technology capable of sustained speeds of 200 miles per hour or greater."

Proposition 1A provided \$9 billion to commence the project, estimated at the time to cost \$45 billion to complete. The bond measure, therefore, provided 20 percent of the estimated cost of the project. Voters approved the bond measure expecting the state to match the bond funds with other funding—state, local, federal and private. In the nearly twelve years since the bond bill passed, those bond funds have been matched: \$3.5 billion in federal funds.

<u>Comment:</u> On May 9, 2019, \$929 million of unspent grant funding was deobligated by the Federal Railroad Administration (FRA) due to breach of contract. The FRA is also pursuing legal avenues to reclaim the already expended \$2.5 billion.

Kelly: \$8.7 billion to \$11.4 billion in Cap and Trade funds through 2030.

<u>Comment:</u> This revenue stream derived from vehicle fuel is at risk due to less driving and more fuel efficient vehicles.

Kelly: \$2 billion in other matching funds for bookend and other shared-corridor projects. <u>Comment:</u> These matching funds are other taxpayer funded revenue streams and is just taking money from the same pot. CHSRA solicitated private investors several times over the last decade to invest in the project. After their review of the business plan and analyzing the risks, none invested. There is a reason for their decision: The project is mismanaged, is not sustainable, and the costs increase by

billions every two years when a new business plan is released. Potential investors are an excellent litmus test for the financial viability of this project.

Kelly: In 2020, for the first time, we see the emergence of private-sector interest in electrified high-speed rail in California with the promise of the \$5 billion Virgin Trains project from Las Vegas, Nevada to San Bernardino County.

<u>Comment:</u> To clarify, this Las Vegas to Southern California proposed high speed train project has been around for several years and has been on and off due to lack of funding and transfer of ownership. Most recently Virgin Trains USA purchased XpressWest/Brightline in 2018. This "interest" in electrified high-speed rail is completely separate from CHSRA and should not be confused with potential private investment in this project.

Kelly: Between now and 2030, the Authority has a budget of between \$20.6 billion and \$23.4 billion to advance the program. The range reflects the ebb and flow of the Cap-and-Trade auction market. At the low end, we assume Cap-and-Trade provides the Authority with \$500 million per year, and at the high end, we assume Cap and Trade provides \$750 million per year. Since the enactment of AB 398 (Statues of 2017), the legislation that extended the Cap and Trade program to 2030, the Authority is receiving about \$740 million annually for project development.

<u>Comment:</u> The COVID-19 pandemic resulted in people losing their jobs, working from home, and not driving their children to school. This will reduce the cap & trade revenue generated from vehicle fuel revenue. Also, the continuing increase in hybrids and electric vehicles will further erode the cap & trade revenue generated from gasoline. At this time, we do not know the long term impacts. \$20.6 or \$23.4 billion is simply not enough money to complete even just the Central Valley segment. According to the 2020 business plan, the cost estimate ranges from \$26.8 to \$39.1 billion.

Kelly: While this amount of funding is considerable, it is not enough to build the entirety of the Phase 1 High-speed rail project connecting San Francisco-Los Angeles/Anaheim— not based on 2020 cost estimates nor on cost estimates from 2008, when the bond bill originally passed. However, our budget is sufficient enough to advance the mission the voters gave us when they passed Proposition 1A and to continue to make important investments in all three regions of the state. With the estimated funding we have committed to this project between now and 2030, we will:

- 1. Complete the 119-mile Central Valley construction segment and lay track pursuant to our federal funding grant agreements with the Federal Railroad Administration;
- 1. Expand the 119-mile Central Valley segment to 171 miles of operable electrified highspeed rail connecting Merced-Fresno- Bakersfield, three of the fastest growing areas in California;
- 2. Commence testing of electrified high-speed trains by 2025 and put those trains in service by 2028-29;
- 3. Environmentally clear all segments of the Phase 1 system between San Francisco and Los Angeles/Anaheim in the next 18-24 months;

- 4. Complete the "bookend" projects we have committed funding to in Los Angeles and the Bay Area—projects valued at more than \$3 billion;
- 5. Pursue additional funding opportunities to prospectively "close the gaps" and expand electrified high-speed rail service to the Bay Area and Los Angeles/Anaheim.

The fact is electrified high-speed rail is advancing in all three regions of California—the Bay Area, Central Valley and Southern California. In 2020, 350 miles of electrified high-speed rail is moving toward construction:

<u>Comment:</u> The fact is that the project simply does not have enough money for the initial Central Valley section and certainly not for the entire 520 mile project.

 Kelly: 51 miles of electrified commuter rail service between San Francisco and San José

<u>Comment:</u> This is nothing new.

• Kelly: 171 miles of the nation's first truly high-speed service in the Central Valley; and

<u>Comment:</u> This is nothing new.

• Kelly: 130 miles in Southern California connecting Las Vegas, Nevada and San Bernardino County in California.

<u>Comment:</u> This is misleading, especially the word "connecting." The 130 miles in Southern California is part of the CHSRA project; however, the Las Vegas, Nevada and San Bernardino County is part of the private Virgin Trains USA venture and has nothing to do with CHSRA. The Virgin Trains USA station in Southern California will be in Apple Valley, therefore, even with CHSRA stations in Palmdale, Burbank, and downtown Los Angeles, one would have to drive or take other modes of transportation for up to 85 miles to reach the Virgin Trains USA privately-owned station.

Kelly: Environmentally clearing the entire Phase 1 system between San Francisco-Los Angeles/Anaheim over the next 18-24 months is an important milestone. This achievement will enable the Authority to advance design and conduct important preconstruction activities, such as right-of-way acquisition and utility relocations. It will also enable us to further refine our cost estimates and pursue funding to close the gaps between the Central Valley, the Bay Area and the Los Angeles Basin.

<u>Comment:</u> The statewide Environmental Impact Reports are required per the federal government's \$3.5 billion (reduced to \$2.5 billion) grants so to include this as an achievement is almost laughable. Also, why would a route be chosen that would require expensive and potentially disruptive utility relocations?

Kelly: Over a decade ago the federal government selected the Central Valley as the place construction would commence for high-speed rail in California. It did so by choosing this location for a \$2.5 billion federal grant under the American Recovery and Reinvestment Act (ARRA) in 2009. A year later, in the FY 2010 Appropriations bill, the Authority received another grant of \$929 million to construct the first 119-miles of high-speed rail between Madera and Poplar Avenue, an orchard area about twenty miles north of Bakersfield.

<u>Comment:</u> The \$2.5 billion grant (expended) is being legally challenged by the federal government due to breach of contract and may have to be returned. The other \$929 million grant (unspent) was deobligated by FRA in 2018.

Kelly: We broke ground in 2015 and construction is advancing today on this initial construction segment, with three Design-Build Joint Venture firms dispatching more than 3,200 workers to the construction sites. More than 500 small businesses, mostly from California, have added their expertise to the job, and the economic impact from the investment to date well exceeds \$8 billion.

<u>Comment:</u> Yet, not one inch of track has been laid.

Kelly: Notwithstanding the clear economic benefits associated with this initial investment, the initial construction segment, with a southern terminus in orchard fields north of Bakersfield, has been criticized by project opponents as a "train to nowhere." We first took on this criticism by proposing, in our 2018 Business Plan, to extend the Silicon Valley to Central Valley segment from San Francisco all the way into Bakersfield, acknowledging this stretch as our highest ridership and revenue option for Silicon Valley to Central Valley service. In 2019, working closely with the community in Bakersfield, we environmentally cleared the 18-mile alignment to get us from Poplar Avenue into the city of Bakersfield. *Comment:* While Bakersfield clearly is a more populated town than the middle of an almond orchard, it cannot be considered populated enough (383,579 as of 2018) to generate enough ridership revenue as a terminus station to cover its operating expenses, much less provide excess revenue to fund construction of other project segments.

Kelly: In our 2019 Project Update Report, we recommended extending the 119-mile stretch in the Central Valley to a 171-mile line connecting Merced, Fresno and Bakersfield for early interim service. This was after our Early Train Operator (ETO), DB Engineering & Consulting USA, confirmed that there would be important mobility, environmental and financial benefits to the state and region by building and opening this line for service. Our recommendation was also based on our conclusion that this line can be delivered with currently available funding. Subsequently, the Board of Directors Board prudently requested two additional analyses on this proposal, one from our financial advisor, KPMG, and the other from our ETO.

Based on the results of these studies, which are summarized in Chapter 3 of this Draft 2020 Business Plan, we affirm our recommendation to extend the Central Valley Segment to 171miles connecting Merced, Fresno and Bakersfield. We have performed due diligence on this approach; three separate analyses conducted by two different entities recommend proceeding with this investment and delivering the first operational high-speed rail line in America, providing key mobility, economic and environmental benefits to California and to the region where it all began, the Central Valley. Some of the key findings of these studies include:

Economic benefits - Merced to Bakersfield interim service will generate significant economic benefits, with the \$20.4 billion capital program projected to generate about \$38 billion in total economic activity and over 200,000 job-years of employment.

<u>Comment:</u> If it were true that building infrastructure projects using taxpayer money generated billions in economic activity, then that's all government should do: Build infrastructure projects. While projects do provide economic multipliers, not all projects are created equal. Please refer to Appendix A.

Kelly: Mobility benefits - High-speed train service will unlock mobility benefits by providing faster service (shaving travel time by 90 to 100 minutes), more than doubling service frequency, and enhancing connectivity to other passenger rail systems – more than doubling passenger rail ridership in the corridor.

<u>Comment:</u> Who is going to ride this train? Farmers? Farm workers? Commuters? If persons working and living in an expensive area (Silicon Valley) relocate to a place where housing costs are less, e.g., Fresno, and choose to use the train for commuting, what happens to the housing market? Based on the simple law of supply and demand, housing costs will go up and will price many locals out of the housing market in their own home town. Additionally, the cost to commute via train from Fresno to San Jose/Silicon Valley would be over \$3,000 per month that's a mortgage payment (\$71 x 2 times a day x 5 days a week)! Proponents of the train would claim that companies would subsidize their employees' commute costs. Even if an employer reimbursed 50%, that's still \$1500 per month. Another variable is that the pandemic has proved in many instances that employees can successfully work from home. In fact, Twitter discovered that having their employees work from home worked so well that they are going to make it permanent (with a few exceptions).

Kelly: Environmental benefits - With faster, more frequent electrified high-speed train service, many people will shift from driving to trains which results in reduced greenhouse gas emissions and other pollutants, improving air quality in the Central Valley.

<u>Comment:</u> Again, who are these passengers?

Kelly: Because of these myriad benefits, and because the Merced to Bakersfield line will be environmentally cleared this year, we continue to recommend developing the 171-mile alignment for early interim service. The Board's adoption of this plan will enable the Authority to immediately begin the necessary pre-construction work toward Merced and Bakersfield, including further advancing design, acquiring right of way, and developing a strategy for utility relocations—all prerequisites to begin construction on these extensions. *Comment:* Again, who are these passengers?

Kelly: Although the ETO's analysis concludes that the best use of funds that are available and dedicated to high-speed rail is to complete the Merced-Bakersfield segment for early passenger service, the Authority in no way diminishes the value of commuter rail improvements planned in the Bay Area or Southern California. We have been a strong funding partner for projects in both regions—\$1.6 billion in the Bay Area and \$1.3 billion in Southern California—and we will continue to be a full partner in the development of capital improvements necessary to develop the corridors our systems will share as electrified high-speed rail expands statewide. Moreover, as noted, we will continue to environmentally clear shared corridors in both regions so that investments can be made that will benefit these regional services in the short term and benefit high-speed rail when our service arrives in those corridors.

<u>Comment:</u> The FRA grant requires that the statewide EIR be completed, otherwise, the \$2.5 billion must be returned.

Kelly: As Governor Newsom concludes his first year in office, there has been dramatic change here at the Authority. We welcomed four new board members and an almost entirely new executive management team, including a new Chief Financial Officer, Chief Counsel, Director of Engineering, Chief of Strategic Communications, Director of Real Property, Director of Legislation, and Director of Planning and Sustainability, just to name a few. We are adding on greater capacity in 2020.

<u>Comment:</u> The reason that there has been this dramatic change is that the prior board, chaired by Dan Richard, was incompetent and just rubber-stamped anything that was put before them. Staffers and high level consultants have also jumped ship and secured employment elsewhere. The mismanagement has been going on for over a decade—grossly overbudget, dozens of lawsuits, years-long delays, failed audit reports. If this were not enough, now the FBI and the inspector general are investigating reports of a consultant firm's employees who were threatened to "keep their mouths shut" about information that could be politically damaging to the project.

Kelly: Also, working off the recommendations made by the California State Auditor in November 2018, we have undertaken a division-by-division review of the roles of state staff and consultants to ensure the form of the organization meets its function. The governor placed an emphasis on transparency, accountability and performance here at the California High-Speed Rail Authority, and we are doing business dedicated to those principles. As described in Chapter 2, this new direction and these changes are yielding positive results.

<u>Comment:</u> This was not voluntary. After a scathing audit, CHSRA had no choice but to improve.

Kelly: It's true that nothing worth doing is easy. However, when the mission is clear and the team is dedicated to getting the work done, small achievements build on one another, progress occurs, and delivering on the vision becomes inevitable. There is a lot of work left to do, but in 2020 we are delivering the vision of the first true high-speed rail system in America right here in California, just as the voters asked us to do.

<u>Comment:</u> No, the voters asked you to build a high speed train that travels at 220 MPH and at a cost of \$45 billion, not 60-110 MPH at \$98 billion.

Miscellaneous Comments

- The bond payments are \$647 million annually. Interest alone is \$10 billion • and is paid from the General Fund (note that if interest were included as part of the project, the price tag would be \$108 billion). Now that California faces the worst fiscal catastrophe since the Great Depression, with a staggering \$54 billion deficit, unemployment at 14% and rising, schools in crisis, 10% government employee furloughs and layoffs, this is the perfect and opportune time to kill this project once and for all. California cannot afford the annual \$647 million in bond principal and interest payments and the overall projected price tag of \$98 billion. Throwing good money after bad never results in a positive outcome. There will never be enough fare revenue to cover the operating costs (and government subsidies are prohibited per Prop 1A). and the construction costs are sunk, i.e., never will be nor are expected to be recovered. California desperately needs every penny for essential services such as education, public safety, public health, wildfire suppression, road and bridge repairs.
- In the Central Valley, CHSRA purchased/seized properties at below market prices, kicking folks out of their historic family homes and ranches, boarded them up, and then decided they didn't need those particular properties after all. CHSRA created a series of blighted areas--with streets lined with vacant homes which provided illegal lodging for squatters and drug addicts. If the train is ever built, "survivors" have a view of train tracks from their front window. They will be subject to trains running every 5-10 minutes. In many cases, their properties were dissected and they lost access to portions of their land.
- Proponents state that other countries have wonderful high speed train systems. What they fail to state is that these countries also do not have the comprehensive highway system that our country has so trains make sense for them. We do not have a crisis in getting from Northern California to Southern California and vice versa. We already have a top rate highway system, and regional and international airports with frequent service at affordable prices.
- The metal wheels on metal tracks technology used by these trains can produce sparks resulting in wildfires. These sparks typically are generated from braking or debris falling onto catenaries. The Palmdale to Burbank project section crosses severe fire hazard areas and a spark could easily start a wildfire that would be difficult to contain due to the geography, and could quickly spread to populated areas, especially during Santa Ana wind season.
- The pandemic illustrated that public transportation contributes to the spread of disease.
- Simply put: <u>We do not need this train</u>. Even if California did have \$98 billion available for infrastructure projects, there are many better choices that

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would deliver more bang for the buck: Highway and bridge repair, school and park construction, desalination plants, and water reclamation plants.

CONCLUSION

The CHSRA had over a decade to make solid progress but they are unable to get the job done—scathing audits revealed mismanagement, missed deadlines, lack of foresight, wasted money, substandard construction, non-transparency, and now, an investigation by the FBI. After \$8 billion spent, the state may have to repay \$2.5 billion to the federal government. <u>Not a single inch of track has been laid.</u> The 2020 Business Plan is not a plan. It is a compilation of meaningless words and staggering budgets. It should be rejected and the project terminated immediately.

Sincerely,

Curdy Blon

Cindy Bloom

APPENDIX A



JOBS, JOBS, JOBS?

IS THE CALIFORNIA HIGH SPEED RAIL PROJECT REALLY ON TRACK?





FEBRUARY 17, 2015 BY CINDY BLOOM, M.B.A.

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INTRODUCTION

The High Speed Rail project in California is one of the most ambitious and largest infrastructure projects ever built in the United States, rivaled only by other iconic projects as the Hoover Dam, the interstate highway system, the transcontinental railroad, and the Golden Gate Bridge. California High Speed Rail Authority (CHSRA), the governmental agency overseeing the design and construction of the high speed rail train (HSR), publicly touts that the project will provide tens of thousands of jobs for Californians--20,000 jobs annually for the first 5 years, then increasing to 57,000 for the next 9 years, then 62,000 for the next 13 years, then finally 67,000 for 15 years.¹ The project's budget has ranged from \$16.5 billion to \$98.1 billion and many opponents claim that the cost estimates are closer to the \$98.1 billion. The popular \$68 billion cost estimate was published prior to the unveiling of extensive tunneling that is proposed for the Palmdale to Burbank corridors; both the Western and Eastern proposals include extensive tunneling which is estimated to cost approximately \$1 billion per mile. This tunneling portion of any of the alignments (E1, E2, E3) within the Eastern Corridor alone would therefore cost no less than \$15 billion of the budgeted \$68 billion. In other words, if the any of the Eastern Corridor routes are selected, 22% of the budget would be spent for 3% of the Phase 1 project consisting of 520 miles. For this report, the conservative \$68 billion amount will be used as the HSR's cost/budget/initial investment.

In addition to allegedly creating tens of thousands of jobs for California, proponents claim the train will save time, money, and pollution by providing speedy transportation (2 hours and 40 minutes) between the Bay Area and Southern California. Opponents counter that the project is underfunded, unsustainable fiscally, cannot physically achieve the promised travel time, and is unnecessary due to many other transportation methods that are accessible and affordable. Also, the decades of construction will actually harm the environment due to pollution-emitting heavy equipment, vibration, noise, and premature wear and tear on existing roadways.

Regarding claims that the HSR would reduce air pollution by providing clean transportation, the non-partisan Legislative Analyst's Office states:

"High–Speed Rail Would Initially Increase GHG² Emissions for Many Years. As mentioned above, in order to be a valid use of cap–and–trade revenues, programs will need to reduce GHG emissions. While the HSRA has not conducted an analysis to determine the impact that the high–speed rail system will have on GHG emissions in the state, an independent study found that—if the high–speed rail system met its ridership targets and renewable electricity commitments—construction and operation of the system would emit more GHG emissions than it would reduce for approximately the first 30 years. While high– speed rail could reduce GHG emissions in the very long run, given the previously mentioned legal constraints, the fact that it would initially be a net emitter of GHG emissions could raise legal risks."³ [emphasis added]

¹ http://www.hsr.ca.gov/docs/newsroom/fact%20sheets/Jobs_factsheet_FINAL_100814.pdf

² Green House Gas (GHG)

³ http://www.lao.ca.gov/analysis/2012/transportation/high-speed-rail-041712.pdf

PURPOSE

The purpose of this report is to identify other governmental, public works and/or infrastructure projects (hereinafter referred to as "projects") that would create an amount equal to or exceeding the number of jobs, or more importantly, "job value"⁴ that CHSRA claims the HSR project would create. Also, this report's purpose is to identify other more meaningful and pertinent public works/infrastructure projects that could be funded, sometimes multiple times over, by repurposing or redirecting the \$68 billion. In other words, what projects provide the most "bang for the buck" in terms of creating jobs and creating job value?

BACKGROUND

In 2008, the voters narrowly passed (52%) Proposition 1A to allow a bond issuance of \$9.5 billion for a high speed train to run from San Francisco to San Diego. On its face, the proposition's language was very misleading as it inferred that the total project would cost \$9.5 billion, when in fact, the \$9.5 billion represented only the principal amount (interest will be an additional amount equal the principal amount, i.e., \$9.5 billion over the repayment term of 30 years) of a bond issue-- not the \$68 billion total project cost as later disclosed by the CHSRA. Repayments of \$647 million per year will be paid from California's General Fund. Operating costs, which will be partially offset by riders' fees, will run approximately \$1 billion per year⁵. As the true budget was slowly unveiled and was continually revised upwards from the original \$16.5 billion in 1996, the project has come under intense fiscal public and private scrutiny and has been labeled a boondoggle on multiple levels by critics.

In 2013, polls showed voters would reject the train by 2-1 if given another chance.⁶ Voters who originally voted in favor of Proposition 1A are now feeling uncomfortable and expressing their dissatisfaction, with some opponents publicly speaking of collecting signatures for an additional ballot measure to either stop the project in its entirety or to enact strict fiscal constraints. Currently there are at least 30 active lawsuits against CHSRA, some of which are filed by other governmental agencies; ironically, taxpayers are paying both sides of the litigation. The lawsuits challenge environmental concerns, prices offered for property seizures, and legal issues related to what voters actually approved.

The main reasons for taxpayer and voter concern are⁷:

<u>Overall Mismanagement by CHSRA</u>: Rail officials haven't yet lined up funds needed to complete the initial system over the next 14 years. Construction is starting two years later than the state had promised. Acquisition of private property is going slower than expected; it has purchased

⁴ Number of jobs multiplied by annual assumed salary multiplied by number of years the job is active

⁵ http://ballotpedia.org/California_Proposition_1A,_High-Speed_Rail_Act_%282008%29

⁶ http://www.ocregister.com/opinion/rail-495105-billion-bids.html

⁷ http://www.bakersfieldcalifornian.com/opinion/hot-topics/x1424422660/High-Speed-Rail-not-only-breaking-promises-but-busting-family-budgets

only 122 of the 540 parcels needed for the 29-mile stretch from Madera to Fresno. CHSRA has yet to finalize legal agreements with two of the nation's most powerful private freight railroads that are concerned about how a bullet train network will affect their operations. As if all of this weren't offensive enough, the CHSRA announced in 2013 it (i.e., taxpayers) will pay contractors for bidding on designing and building the initial 30 miles of track, even if their bids are not accepted. Of five bidders, one will get the contract, but the four losers will walk away with a \$2 million "stipend" for having submitted bids.⁸

<u>Cost</u>: Besides Proposition 1A's misleading cost language, the supporters stated that the cost to complete the entire project would be \$33 billion; \$11 billion from the state funds, \$11 billion from the federal government and \$11 billion from private investment. Republicans in Congress voted to cut off all federal funding (although \$3.8 billion has already been appropriated and must be spent by September 30, 2017 or it will be forfeited)⁹ and no private funding is forthcoming. The former chairman of State Senate Transportation Committee, now-Democratic Congressman Mark DeSaulnier, said this massive transportation project could cost taxpayers as much as \$350 billion to complete. Effective January 1, 2015, a hidden gas tax was imposed on gasoline and diesel fuel which will be used to fund the HSR through the "cap and trade" program. Gov. Jerry Brown has designated 25% of proceeds from the cap and trade tax be set aside for HSR. Only 2 of the 99 current high speed lines in the world are fiscally self-sustaining, Tokyo-Osaka and Paris-Lyon, and they required considerable subsidies at the beginning.¹⁰

<u>Speed</u>: Voters were promised that the train would be able to achieve and sustain speeds of 220 mph throughout the entire trip. This is false and the HSR Authority is admitting that there will be numerous areas of the trip where the train will have to maintain lower speeds to reduce excessive noise, especially in densely populated areas. In San Francisco, the CHSRA is implementing a "blended approach."¹¹ This "blended approach" would run high-speed trains on existing rail as well as on new, dedicated tracks. The existing rail tracks are incapable of sustaining high speeds and can only travel 60 - 70 mph. In addition, the trains must slow down to navigate the substantial number of curves which are predominantly in Northern and Southern California (the Central Valley is fairly straight). The mixed use of these existing tracks also pose safety issues inherent with track-sharing and intersections with vehicular traffic.

<u>Time</u>: Voters were promised that they would be able to get from Los Angeles to San Francisco in two hours and 40 minutes. Current estimates now determine that the train will not be able to meet this time requirement, even for a non-stop trip, due in part to the reasons set forth in "Speed" above. Instead it is believed that a train ride from Los Angeles to San Francisco could take more than four hours as currently there are nine stops, with one optional, along the San

⁸ http://www.ocregister.com/opinion/rail-495105-billion-bids.html

⁹ http://hanfordsentinel.com/news/in_focus/high_speed_rail/rushing-alleged-in-hsr-appraisal-process/article_7e1ab730-34c5-50cd-b4a6-b7032e224a6b.html

¹⁰ http://www.latimes.com/opinion/op-ed/la-oe-zoellner-high-speed-rail-20140213-story.html

¹¹ http://www.spur.org/publications/article/2012-07-10/getting-high-speed-rail-track

Francisco to Los Angeles route¹². It is not clear if there will be designated trains that board/unboard at all stops, some stops, or no stops in order to save time and meet the voter-approved ballot measure.

<u>Route</u>: Voters were told that to reduce impacts to the environment, and to mitigate the need to use eminent domain, the train route would follow existing transportation and utility corridors. From the route maps that have been released by the Authority, we know this to be false. The CHSRA has already seized private property through eminent domain and is plowing through family farms and tearing apart businesses that have been in operation for generations. The proposed "Eastern Corridor" alignments within the Palmdale to Burbank segment definitely fall outside of an "existing transportation" corridor definition. CHSRA's sloppily shadowing Edison's high tension lines is a very broad interpretation of a definition of a "utility corridor" and is likely to be legally challenged. The utility lines run above-ground and CHSRA is planning on tunneling *under* the Angeles National Forest and the San Gabriel National Monument where no utility lines currently exist. The issue is whether an underground tunnel follows an "existing utility corridor" when that path is actually above ground while the tunnel is underground, and not even necessarily directly below it.

<u>Track</u>: Voters were promised the train would run on a dedicated track. This dedicated system was required in order for the train to maintain the 200-mph speed as well as meet the time requirements. As noted above, in the Bay Area the train will not have a dedicated track ("blended approach"). This blended approach idea has also been suggested for other sections during the planning process.

ISSUES

- 1. How many jobs would other California infrastructure and/or public projects create?
 - a. What is the job value (workers' salaries x number of years) of those jobs?
 - b. How many jobs could be created by building other projects if they had a \$68 billion budget?
- 2. How many other infrastructure projects could be funded using the HSR's budget of \$68 million?
- 3. How much money has the CHSRA spent-to-date?
 - a. How many jobs have they actually created to-date?

SCOPE

The alternate projects identified for analysis are:

1. California highway and road repairs;

¹² http://www.hsr.ca.gov/docs/programs/statewide_rail/Proposed_Statewide_Alignment_Map.pdf

- 2. California bridge repairs;
- 3. Construction of a desalination plant;
- 4. Construction of an elementary school;
- 5. Construction of a city park with a recreation room center; and
- 6. Construction of a water purification treatment/reclamation plant.

METHODOLOGY AND ASSUMPTIONS

Overall Definitions and Assumptions

<u>Overview</u>. The jobs created by each of the projects will create jobs in both the public and private sectors, but for job value purposes, the jobs are considered of equal value since spending power from both sources of jobs provide economic benefits. Some examples of publicly funded operational jobs are public school teachers and school staff, city park employees, and employees of a water treatment plant (although this project will operate as a government enterprise fund paid for by customer usage fees). During the construction phase, the public agency employees are a small fraction compared to the jobs created for the private sector.

<u>Project Phase Breakdown</u>. Where feasible, projects were broken down into (1) *construction jobs* ("initial investment") and (2) recurring (*operational*) jobs. The recurring "lifetime" portion of this report is assumed to be 50 years, inclusive of construction time.

<u>Construction Costs</u>. Where available, published construction costs were used. If not available, a construction cost estimator was utilized¹³. No cost overruns were assumed.

<u>No. of Jobs Created</u>. Where available, published number of jobs created were used. If no information was available regarding the number of jobs a construction project would create, a multiplier was applied to the construction costs based on the type of project.^{14 15}

<u>Value of Jobs Project Lifespan</u>. The "value of jobs" is the number of jobs multiplied by the number of years multiplied by the estimated annual salary(ies). For example, a \$50k annual salary for a particular job that lasts 3 years would calculate to have a \$150k "job value." A job that lasts 50 years ("lifetime) and pays \$50k per year would generate \$2.5 million in job value. The job value then translates into consumer purchasing power that supports the local economy through induced activities. The salary base used in this analysis is a blended average of the various job functions necessary to complete the project. No inflation factors are included as the salary-to-construction cost is assumed to be proportional so the same number of jobs would be created whether or not both variables were inflated over time. No operational revenues are included as part of the initial investment.

¹³ http://www.strategiceconomicresearch.org/AboutUs/StimCalcTool.pdf

¹⁴ http://www.strategiceconomicresearch.org/AboutUs/StimCalcTool.pdf

¹⁵ <u>http://www.peri.umass.edu/fileadmin/pdf/other_publication_types/green_economics/</u> PERI_Infrastructure_Invest ments

<u>Labor Salaries</u>. Labor costs (salaries) were based on California average salaries by industry and job type provided by the Bureau of Labor Statistics.¹⁶

<u>Types of Jobs Depending on Job Phase</u>. There are three types of jobs: (1) direct jobs for the initial phase construction or major repair work (for highways and bridge repair for which the infrastructure already exists); (2) indirect jobs (created as a result of new construction such as material suppliers, equipment rental companies, etc.); and (3) operating/maintenance jobs (once a project is complete and in operation, the jobs needed to operate and/or maintain the project). No operating jobs are included for the road repair or bridge repair scenarios since these projects are not considered new construction. Induced jobs are created when the overall spending level is increased as a result of spending power from direct and indirect jobs. Economists combine indirect and induced jobs and apply the multiplier.

<u>Cost per Job.</u> "Cost per job" is the total project cost divided by the number of jobs created, regardless of the number of years of work or the type of job created. This number will not necessarily translate into an annual salary as it is a ratio used to compare different projects on a level basis. It attempts to answer the question: "How much did each job cost to create?"

<u>Benefit:Cost Ratio</u> (Value of Jobs Created:Initial Investment): This indicator answers the question: What is the "return on job value" for my investment? The higher the number, the better.

Assumptions Particular to Project Type

<u>California highways and roads repair</u>. According to the American Road & Transportation Builders Association, California has 18,862 miles of highways and major roads that require resurfacing or reconstruction. Additionally, 18,837 of Federal-aid highways¹⁷ need resurfacing or reconstruction¹⁸. For purposes of this study, we are assuming only 6500 miles (roughly 1/3rd) of the California-owned roads/highways would be repaired immediately. The cost per mile for resurfacing or reconditioning for urban roads ranges from \$484k to \$1 million, depending on the number of arterials, lanes, and other variables¹⁹. For this analysis, a weighted average cost per mile of \$617k was used for major roads and highways. Using the cost per mile multiplied by the number of roads needing repair resulted in a total project cost. A multiplier was then used to determine the number of jobs created. Using an average annual full-time construction worker and related supervisors' salary of \$49,780 (\$23.93 per hour) results in number of jobs funded²⁰. The second portion of costs is the lifetime maintenance and is not included in the initial cost/investment because (1) it would not exist if the initial investment did not occur; and (2) it does not commence until at least 7 years after the initial investment occurs. One component of

¹⁶ http://www.bls.gov/oes/current/oes472061.htm#st

¹⁷ http://www.fhwa.dot.gov/federal-aidessentials/federalaid.cfm

¹⁸ http://www.artba.org/Media/PDFs/6.03.2014_ARTBA_Conditions.pdf

¹⁹ http://capitolfax.com/summary.pdf

²⁰ City of Burbank MOU, http://www.burbankca.gov/home/showdocument?id=28927

routine maintenance is a slurry seal (every 7 years @ \$60k per mile), alternated with the second component of an asphalt overlay (every 22.5 years @ \$350k per mile)²¹. It is assumed that the same roads/highways that were fully reconstructed or repaired are then maintained at regular intervals instead of having to be completely remilled and resurfaced. Deferring maintenance on roadways is cheaper in the short-term but more costly in the long term due to the higher cost of completely removing old asphalt, regrading, regraveling and repaving the road. CalTrans, the governmental agency responsible for California freeways and roads, uses its own employees for maintenance but hires private contractors for new or major reconstruction projects.²²

<u>California Bridge Repair</u>: As of 2008, the official federal estimate to fix 100% of all bridges that are in need of repair in the United States was \$140 trillion²³. Using the appropriate inflation factor, this amount adjusts upwards to \$154 trillion in 2014. Of the bridges that are considered deficient or functionally obsolete, 4.7% are in California, resulting in an investment of \$7.3 trillion if all were repaired today. According to the report entitled "*Bridging the Gap*," nearly one in four bridges needs repairs, and the average age of America's bridges is 43 years -- seven years shy of the maximum age for which most are designed. Also, one in five U.S. bridges is more than 50 years old. Annual maintenance cost (painting, repairing wear and tear, etc.) is expected to be 4% of the initial construction cost per year.²⁴ Multipliers are used to estimate the number of jobs created.²⁵

<u>Desalination Plants</u>. There are two desalination plants currently under construction in California by Poseidon Water. One is in Carlsbad²⁶ and one is in Huntington Beach²⁷. The construction budgets are \$1 billion and \$892 million, respectively. For purposes of this study only the Carlsbad project was included. Construction salaries are assumed to be \$43.3k annually. The output is expected to be 50 million gallons of water per day and will go online within three years.

<u>Elementary School.</u> Using a construction estimating program²⁸, construction of an elementary school in Southern California would cost \$77 million. Construction salaries are assumed to be \$42.5k annually because it is carpentry-type building construction and does not require a high degree of civil engineering as would a water desalination plant. Operational costs would be for school staffing at an average annual salary of \$56.2k.

²¹ Sacramento Region MTP2035 Issue Papers: Road Maintenance,

http://www.sacog.org/mtp/pdf/MTP2035/Issue%20Papers/Road%20Maintenance.pdf

²² http://www.dot.ca.gov/hq/paffairs/faq/faq60.htm

²³ http://www.cnn.com/2008/US/07/28/bridge.report/index.html?iref=nextin

²⁴ http://www.johndcook.com/blog/2010/03/31/maintenance-costs/ 25

http://www.peri.umass.edu/fileadmin/pdf/other_publication_types/green_economics/PERI_Infrastructure_Invest ments

²⁶ http://carlsbaddesal.com/

²⁷ http://poseidonwater.com/our_projects/all_projects/huntington_beach_project

²⁸ http://www.rsmeans.com/models/elementary-school/

<u>City Park with Recreational Center</u>. The Robert "Bud" Ovrom Park in Burbank²⁹ was used as a model. The park provides one acre of park space and a 7,025 square foot building providing programmed recreation opportunities, two children's play areas complete with play equipment, two picnic areas, a lighted basketball court, restrooms and open areas for passive use and play. The construction costs in 2007/08 were \$8.24 million. Using the CPI, costs in 2014 would be approximately \$9.2 million. A construction estimator program³⁰ was used to determine the number of construction workers needed to complete the project based on project type and total square feet. Construction and does not require a high degree of civil engineering as would a water desalination plant.

Water Purification Plant (wastewater cleanup). This project is a new advanced water purification facility at the Donald C. Tillman Water Reclamation Plant in Van Nuys. The new facility will treat approximately 27 millions of gallons per day and the water will be distributed through Los Angeles Department of Water and Power (DWP) pipelines to the Hansen and Pacoima spreading basins³¹. Operational salaries are based on an adjusted average of DWP water personnel salaries and no overtime.³² Currently, the plant has 67 employees and it is assumed that the new facility will employ 15 additional employees. The plant's construction budget is \$370,000,000 and construction is scheduled to run from January 27, 2019 through January 27, 2022 for a total of 4 years. DWP is anticipating receiving partial or full funding from Proposition 1, the Water Bond measure that was approved by the voters in November, 2014. Construction salaries are assumed to be \$43.3k annually.

<u>High Speed Rail</u>. The HSR project's assumptions were based on CHSRA's documents gleaned from their website. Primarily, their 2012 and 2014 business plans were utilized. They delineated their direct construction jobs and indirect/induced jobs. However, their indirect (also includes induced) multiplier resulted in *more* jobs than the direct jobs. In all other scenarios and economic reports, indirect jobs are fewer in number than the direct jobs. For example, a common multiplier in the construction industry for infrastructure is every \$1 million in construction spending supports 12.4 total jobs (7.1 direct plus 5.3 indirect/induced). In HSR's case, however, theirs is just the opposite—for every \$1 million in construction spending, 4.8 direct jobs were created, and 9.8 indirect/induced jobs were supported.

In order to estimate number of "jobs created" figures, the HSR has assumed certain job years (number of jobs multiplied by number of years) and multipliers for each section as follows³³:

²⁹ http://www.burbankca.gov/departments/park-recreation-and-community-services/park-services-division/thehistory-of-burbank-parks

³⁰ http://www.cyburbia.org/forums/showthread.php?t=24772

³¹ http://boe.lacity.org/uprs/report/ProjectInfoReport.cfm?k=5431&dmy=71301

³²http://salaries.latimes.com/dwp/?classification=Water%20Treatment%20Operator&year=2012&sort=classification#results

^{33 33} http://www.hsr.ca.gov/docs/about/business_plans/BPlan_2012EIR.pdf, p. 29

	Direct Construction Job Years	Indirect Multiplier Job-Years	Total Employment Job Years
Initial Operating System (IOS) -			
First construction	33,000	65,000	98,000
IOS	135,000	271,000	406,000
Bay to Basin	92,000	184,000	276,000
Phase 1 Blended	72,000	145,000	217,000
Total Phase 1 Blended	332,000	665,000	997,000

Using CHSRA's chart and its own estimate that construction will take 20 years, the total project will generate 49,850 jobs annually.

NO. OF JOBS ANNUALLY	Direct Construction Jobs	Indirect Jobs	Induced Jobs (est)	TOTAL Indirect & Induced	Total Jobs Annually
Total Phase 1 Blended	16,600	22,517	10,733.23	33,250	49,850

Based on average salaries for direct jobs and indirect jobs, direct and indirect salaries represent \$33 billion, or 49% of the total \$68 billion project budget.

SUMMARY PHASE 1 BLENDED TOTAL-CONSTRUCTION PHASE						
	Direct Jobs	Indirect Jobs	Induced Jobs	TOTAL Indirect & Induced	TOTAL JOBS	
Estimated annual salary	\$52,056	\$35,000	\$35,000	\$35,000	\$32,550	
No. of jobs x Salary	\$864,134,580	\$788,086,776	\$375,663,224	\$1,163,750,000	\$2,027,884,580	
Construction yrs	20	20	20	20	20	
Total Spent on Salaries	\$17,282,691,600	\$15,761,735,511	\$7,513,264,489	\$23,275,000,000	\$40,557,691,600	
BUDGET	\$68,000,000,000					
TOTAL SPENT ON SALARIES - DIRECT AND INDIRECT ONLY \$33,044,427,111 (EXCLUDES INDUCED)						
% of BUDGET SPENT ON DIRECT AND INDIRECT SALARIES 49%						

The HSR's segments and spending are broken down into three sections as follows³⁴:

Section	Length in Miles	From/To	Operational	Cumulative Cost (billions)
IOS	300	Merced to San	2022	\$31
		Fernando Valley		
Bay to Basin	410	San Jose and	2026	\$51
		Merced to San		
		Fernando Valley		

³⁴ <u>http://www.hsr.ca.gov/docs/about/business_plans/BPlan_2012EIR.pdf</u>, p. 16

Phase 1 Blended	520	San Francisco to	2028	\$68
		Los		
		Angeles/Anaheim		

In addition to the jobs created during construction, operating and maintaining the system will create permanent jobs in both the public and private sector. This will include train operators and maintenance yard workers, station managers, operations planners, and others. The direct employment to run the system changes and grows over time as new segments are added and as high-speed rail operations expand. The biggest changes in employment will be with the start and growth in operations of the IOS, followed by significant jumps in employment as Bay to Basin and Phase 1 Blended come online.³⁵.

EXHIBIT 7.4 PROJECTED DIRECT EMPLOYMENT FROM SYSTEM OPERATIONS		
DIRECT OPERATING JOBS	TOTAL	
IOS IN 2022 (OPENING YEAR)	1,000	
IOS IN 2026 (AFTER SERVICE RAMP-UP)	1,450	
BAY TO BASIN IN 2027 (OPENING YEAR)	2,400	
PHASE 1 IN 2034 (AFTER SERVICE RAMP-UP)	3,400	

<u>Train Sets</u>. In addition to constructing the high speed rail tracks and infrastructure, train sets must also be contracted out for manufacturing.³⁶ The trainsets are anticipated to meet the following minimum characteristics: speeds up 220 mph; width of 10.5 feet to 11.17 feet and a maximum train length 672.6 feet; static axle loads that do not exceed 17 tons; minimum of 450 passenger seats; first class seating shall be provided with spacing equivalent to 42 inches of pitch; business class seating shall be provided with spacing equivalent to 39 inches.

In its 2014 business plan, the CHSRA estimated that it will need to spend \$889 million (about \$44.5 million per train set for a 20-train order) to buy the vehicles it requires for its IOS from Merced to Burbank, now planned to start carrying passengers by 2022. By 2027/28, when the entire Phase 1 of the statewide system is expected to be built out from downtown San Francisco to downtown Los Angeles and Anaheim, capital spending for vehicles is anticipated to balloon to about \$3.3 billion (in 2013 dollars unadjusted for inflation). The trains are expected to have a service life of 30 years before they need to be replaced.

Federal law requires that the trains and all of their components be American-made. That means that the company that ultimately wins the contract must establish a manufacturing plant in the U.S., as well as an American parts-supply chain. California also has its own "Buy California"

³⁵ <u>http://www.hsr.ca.gov/docs/about/business_plans/BPlan_2014_Business_Plan_Final.pdf</u>, p. 60

³⁶ http://www.hsr.ca.gov/docs/Programs/trainsets/REOI_for_Trainsets_Final.pdf

legislation on the books requiring the CHSRA to "make every effort to purchase high-speed train rolling stock and related equipment that are manufactured in California."

However, the Federal Railroad Administration recently granted the CHSRA and foreign manufacturers who already have plants in the U.S. a waiver of the federal "Buy America" requirements, allowing up to two prototype trains to be foreign-built — a move that will allow time for the winning bidder to set up a U.S. production plant.

No U.S. company manufactures trains that attain a speed of 186 mph so the winning bid will be a foreign company. Although this foreign company will provide jobs to U.S. residents and will purchase parts locally, the profit generated from the HSR project will enrich the country where the manufacturer's headquarters is located.

The following chart summarizes the assumptions used for this report for new construction projects (i.e., excludes roads and bridge repair projects) and assumes 50 years is the total project lifespan in order to calculate the total value of jobs.

	Desalination Plant-Carlsbad (new	Elementary School (new	City Park with Recreation Ctr (new	Water Purification Plant (Tillman	High Speed Rail (new
ASSUMPTIONS	construction)	construction)		Center)	construction)
Project Cost	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000	\$68,000,000,000
Construction Time-Years	3	2.5	1	4	20
Lifespan Yrs (50) Less Construction Yrs	47	47.5	49	46	30
Construction Jobs	2500	523.6	65.4	2,627	16,600
Indirect/Induced Jobs	175	377	45	1,813	33,250
Operating Jobs (FTEs)	25	38	5	15	3,400
Avg. Annual Construction Salary	\$43,260	\$42,530	\$42,530	\$43,260	\$52,056
Avg. Annual Indirect Salary	\$35,000	\$35,000	\$35,000	\$35,000	\$35,000
Avg. Operating Salaries	\$75,000	\$56,227	\$47,000	\$85,000	\$57,220

ANALYSIS

Using the aforementioned assumptions and methodologies, the following chart (Figure 1) compares and contrasts each selected infrastructure/public works project by breaking down the numbers into key ratios:

- Cost per Job (initial investment divided by number of jobs created—lower is better)
- Benefit:Cost per Project (value of jobs divided by initial cost of investment-higher is better)
- Perceived Value Index (a subjective perceived value per project on a scale of 1-10 with 1 being less valuable and 10 being more valuable)

- Benefit:Cost Indexed Value (the benefit/cost per project multiplied by perceived index value)
- No. of jobs created if \$68 billion were spent
- More/(less) jobs than HSR Project
- Jobs created factor

Figure 1

	Roads Repair and Maintenance	Bridge Repair and Maintenance	Desalination Plant- Carlsbad (new construction)	Elementary School (new construction)	City Park with Recreation Ctr (new construction)	Water Purification Plant (Tillman Center)	High Speed Rail (new construction)
INITIAL TOTAL PROJECT/INVESTMENT	A	AT 224 252 522	<i></i>	Á77 000 000	40 000 4 7 0	<u> </u>	450 000 000 000
COST CONSTRUCTION PHASE	\$4,016,478,241	\$7,304,069,633	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000	\$68,000,000,000
	1	1	3	2.5	1	1	20
Maintenance Yrs	5	49	n/a	n/a	n/a	n/a	n/a
No. of Jobs Created-Construction	49,370	73,839	2,500	524	65	2,627	16,600
Value of Jobs Created-Construction	\$2,457,631,062	\$3,675,692,717	\$324,450,000	\$55,671,770	\$2,780,521	,	\$17,282,592,000
CONSTRUCTION AND OPERATING JOBS		<i><i><i>ϕ</i>𝔅𝔅𝔅𝔅𝔅𝔅𝔅𝔅𝔅</i></i>	ço <u>2</u> ij ioojooo	<i>\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\</i>	<i><i><i><i>ϕ</i></i>Ξ<i>JIOOJO</i>ΞΞ</i></i>	<i>\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ </i>	<i><i><i><i></i></i></i></i>
Jobs - construction	49,370	73,839	2,500	524	65	2,627	16,600
Jobs - indirect/induced	26,973	38,423	175	377	45	1,813	33,250
Jobs - operating*	-	-	25	38	5	15	3,400
TOTAL JOBS	76,343	112,262	2,700	939	115	4,455	53,250
Cost per job	\$52,611	\$65,063	\$370,370	\$82,011	\$79,726	\$83,053	\$1,276,995
HSR JOBS COST MORE/(LESS) THAN ALT PRO	\$1,224,384	\$1,211,933	\$906,625	\$1,194,984	\$1,197,270	\$1,193,943	\$0
OUTPUT-VALUE OF JOBS PROJECT							
LIFESPAN (ASSUME 50 YEARS							
INCLUDE CONSTRUCTION YRS)							
CONSTRUCTION PHASE SALARIES	\$2,457,631,062	\$3,675,692,717	\$324,450,000	\$55,671,770	\$2,780,521	\$454,576,080	\$17,282,592,000
INDIRECT SALARIES	\$944,050,137	\$1,344,808,881	\$18,375,000	\$33,013,750	\$1,579,198	\$253,820,000	\$23,275,000,000
OPERATING SALARIES-50 YEARS			\$88,125,000	\$101,489,396	\$11,515,000	\$58,650,000	\$5,836,440,000
TOTAL VALUE OF JOBS CREATED	\$3,401,681,200	\$5,020,501,598	\$430,950,000	\$190,174,916	\$15,874,718	\$767,046,080	\$46,394,032,000
Benefit:Cost ratio**	0.85	0.69	0.43	2.47	1.72	2.07	0.68
Perceived Index Value 1-10	6	7	9	4	3	8	5
Benefit:Cost ratio Indexed	5.1	4.8	3.9	9.9	5.2	16.6	3.4
No. of jobs created using \$68 billion	1,292,502	1,045,144	183,600	829,158	852,924	818,757	53,250
More/(less) jobs than HSR Project	1,239,252	991,894	130,350	775,908	799,674	765,507	-
Cost per job	\$52,611	\$65,063	\$370,370	\$82,011	\$79,726	\$83,053	\$1,276,995
No. of jobs created using \$68 billion	1,292,502	1,045,144	183,600	829,158	852,924	818,757	53,250
Jobs created factor	24	20	3	16	16	15	1
*no incremental new operating jobs	would be created						
**value of jobs divided by initial inv	<i>v</i> estment						

<u>Cost Per Job</u>. Repairing one-third of California's failing roads and then keeping them maintained is the most efficient cost-per-job, at \$52.6k each, followed closely by repairing failing bridges, at \$65k cost per job. Not surprisingly, the most expensive cost-per-job is for the high speed rail, coming in at a whopping \$1.3 billion per job. To reiterate, definition of "job" for this purpose is a job that is created as a result of the project's existence regardless of its duration.

<u>HSR Jobs Cost More/(Less) than Alternative Projects</u>. This line subtracts the HSR cost per job from each of the alternative project's cost per job. For example, the HSR cost per job is \$906k more than the Carlsbad Desalination Plant cost per job.

<u>Total Value of Jobs Created</u>. This figure is a function of the total number of jobs multiplied by the number of years each job is active. Using the Elementary School as an example, construction jobs (524) multiplied by years of construction (2.5) multiplied by average salary of a worker related to construction yields \$55 million in job value in the construction category. The HSR project yields the highest value of jobs created, BUT at a tremendous cost. Its price tag of \$68 billion yielded a mediocre benefit:cost ratio of only .68. More about the benefit:cost ratio below.

<u>Benefit:Cost ratio</u>: This ratio is the function of Total Value of Jobs Created divided by the Initial Total Project/Investment cost. 1.0 would be the equilibrium where the value of jobs = initial projection/investment cost. A return more than 1.0 means the investment yielded a higher value of jobs than it cost; and a return less than 1.0 means the investment yielded a lower value of jobs than it cost. It is a raw number, i.e., not indexed to a perceived value of the project. The HSR project yielded a slightly better than half return of .68. Although not the worst-ranked project, its rank of 6 of the 7 projects on the scale cannot be deemed a sound use of investment capital. Only the desalination plant fared worse at 4.3 (Figure 2)

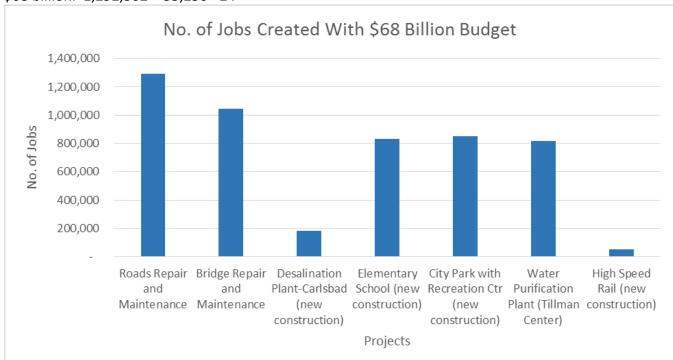
<u>Perceived Value Index.</u> This is a *subjective* number on a scale of 1 to 10, with 1 being the least important and 10 being the most important. This index's purpose is to weight the value of a project's necessity and the public's interest independent of its cost. For example, Californians' largest concern is water, therefore, any project to increase water supply is assigned a high value. Scientists predict a decades-long drought in the southwest for the last half of the century and it is no secret that California's current drought will not cease any time soon.³⁷ Unlike landlocked states, California is in a geographically advantageous position to utilize desalination plants to produce water. Highway and road repair has been identified as a concern for Californians, so a value of 6 was assigned. To avoid appearing biased against the HSR, it was assigned the neutral middle value of 5.

<u>Benefit:Cost Ratio Indexed</u>. This multiplies the above-referenced benefit:cost ratio by the perceived value index which adjusts the benefit:cost ratio to include the perceived value of each project. The HSR comes in last place at 3.4 (Figure 3).

No. of Jobs Created if \$68 Billion Were Spent: If the alternative projects were able to utilize the HSR budget of \$68 billion, this number calculates how many jobs could be created using the economics of that project. They range from 183.6k (desalination plant) to 1.3 million jobs (road repair and maintenance).

<u>More/(Less) Jobs Created Than HSR Jobs</u>: The HSR would create 53,250 jobs. This line calculates the difference between the HSR number of created jobs and each project's number of created jobs *if* \$68 billion were invested in the alternative project.

³⁷ http://www.latimes.com/science/sciencenow/la-sci-sn-megadrought-risk-20150212-story.html



<u>Jobs Created Factor</u>. The jobs created in each project category using \$68 billion divided by jobs created by HSR. For example 24x more jobs would be created in road repair if the project utilized \$68 billion. 1,292,502 ÷ 53,250 =24

\$68 Billion Could Fund the Comparative Projects Multiple Times

The following illustrates what \$68 billion would fund for each of the following projects:

	ROADS AND HWY REPAIRS	BRIDGE REPAIRS and	Desalination Plant-	Elementary	City Park with	Water Purification
	and MAINTENANCE	MAINTENANCE	Carlsbad (new	School (new	Recreation Ctr (new	Plant (Tillman
			construction)	construction)	construction)	Center)
INITIAL TOTAL PROJECT/						
INVESTMENT COST	\$4,016,478,241	\$7,304,069,633	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000
Unit of measurement	miles	Bridges	plant(s)	school(s)	park(s)	plant(s)
Amount Funded	6507	6953	1	1	1	1
Each Unit	\$617,218	\$1,050,492	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000
How much will \$68 billion						
fund?	110172 miles	64732 Bridges	68 plant(s)	883 school(s)	7385 park(s)	184 plant(s)
Perspective	Could go around equator	could repair 100% of	At 50 million	Equivalent to	Could provide every	At 27 million
	4.5x; could pay for 100% of	bridges 2.5 times over	gallons per day	15% of Calif.	California city	gallons per day,
	all roads needing repair		per plant, could	Elementary	(incorporated,	could
	(18,862) nearly 6x over		produce 1.2 trillion	schools	charter and general	treat/produce
			gallons per year		law) with 7.5 new	1.8 trillion
					parks each.	gallons per year

How Much Has CHSRA Spent and How Many Jobs Has It Delivered?

The CHSRA has spent approximately \$1 billion for the period 2006 through November 2014. 69% of the amount spent was for consultants, 8% on right-of-way acquisition, 8% on administration, and 15% on construction-related jobs. Actual construction did not begin until January 2015 yet

monies were expended in 2013-14 so it is unknown what these monies were for—perhaps demolition or paying the construction-related consultants. Because the bulk of the monies were paid to consulting firms which must cover overhead and profit, it is difficult to ascertain how much actually was paid for salaries and job creation. SWCAP is an indirect charge to CHSRA from the State of California to recoup overhead the State has incurred on the CHSRA's behalf.

CHSRA has 174 budgeted positions (including 24 vacant positions) as of January 2015.³⁸ The amount budgeted is \$13.2 million for salaries (it is unclear if it also includes benefits and payroll taxes) and equates to an average salary (or salaries and benefits) of \$76k per position. It is unknown if HSR includes its own agency jobs in the "jobs created" figures that it publishes. The most recent Staffing Management Report from December 2013 memorializes the agency's staffing history and its then-current projection. It has tripled its own staffing positions (153.6%) over 3 years, from 43 to 175: ³⁹

hibit 2-2. Recent Char	nges in CHSRA Staff	ing Allocations		
	FY2010/2011	FY2011/2012	FY2012/2013	FY2013/2014
Budgeted Positions	43	54	69	175*
% Change	-	25.6%	27.7%	153.6%

 FY2013/14 budgeted positions include 175 FTE, 88.5 are currently filled. Others are in the process of being filled over the course of the year.

The following chart shows the amounts expended from 2006 through December 2014.	The
categories appear to be a mix of internal and external expenses:	

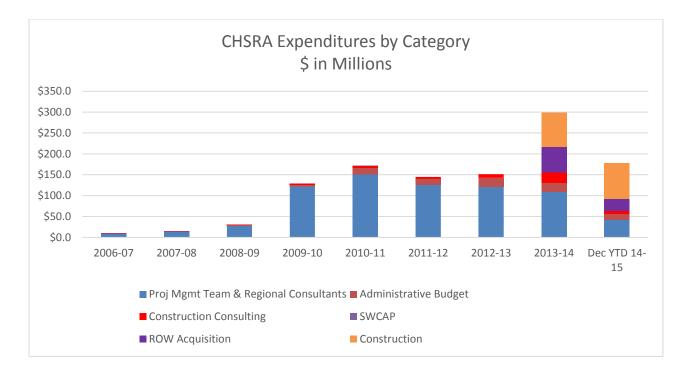
			\$ ir	Millions							
	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	TD 14-15	TOTAL	% of Total
Proj Mgmt Team & Regional Consultants	\$9.3	\$13.8	\$27.6	\$122.0	\$150.5	\$125.7	\$121.3	\$108.5	\$42.5	\$721.2	64%
Administrative Budget	\$0.0	\$0.0	\$1.8	\$3.3	\$15.7	\$14.3	\$21.1	\$22.5	\$13.4	\$92.2	8%
Construction Consulting	\$0.5	\$1.0	\$0.8	\$3.5	\$4.5	\$4.8	\$8.8	\$25.3	\$7.7	\$56.8	5%
SWCAP	\$0.0	\$0.0	\$0.0	\$0.0	\$0.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.7	0%
ROW Acquisition	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$60.2	\$28.3	\$88.5	8%
Construction	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$82.3	\$86.1	\$168.3	15%
TOTAL	\$9.8	\$14.8	\$30.2	\$128.8	\$171.4	\$144.9	\$151.2	\$298.7	\$178.0	\$1,127.6	100%

The graph below visually represents the spending and it is important to note that December YTD 14-15 is a partial year (6 months) due to the fiscal year running from July 1 – June 30.

38

http://www.hsr.ca.gov/docs/brdmeetings/2015/brdmtg_011315_Item3_Board_Report_Finance_and_Audit_2015 0109.pdf

³⁹ http://www.hsr.ca.gov/docs/about/legislative_affairs/Staff_Management_Report_2013.pdf



The CHSRA has only issued two Small Business Jobs Reports (one for June 2014 and one for the 1st Quarter July – September 2014). The following matrix represents these 5 months (really 2 separate fiscal years) to capture two separate fiscal years and how many FTEs⁴⁰ were generated from each consultant category:

TYPE OF WORK	HOURS	FTE	% of Total
Design-Build Total	183,801	592.50	39%
Financial Services Total	1,926	3.70	0%
Legal Services Total	2,728	5.20	1%
Program Management Total	110,380	331.10	24%
Project and Construction Total	13,025	38.30	3%
Regional Consultant Total	109,123	348.10	23%
Right of Way Total	47,244	144.50	10%
Grand Total	468,227	1463.40	100%

\$1 billion⁴¹ (averaging \$226 million annually) spent from 2006/07 through December 2014 (8 years) did not result in a stellar amount of "jobs created" and/or "job value." Even though the above only represents the equivalent of 2 years, the years prior to FY 2013/14 would have had significantly lower FTEs created, so the above chart is probably the CHSRA's "best years" of job creation. Using the CHSRA's actual and budgeted amounts of \$1.1 billion for the two years of FY 2013/14 and FY 2014-15, the cost per job calculates to \$754.6.

⁴⁰ FTE is a full-time equivalent employee (40 hours per week x 52 weeks per year = 2080 hours per year).

⁴¹http://hsr.ca.gov/docs/brdmeetings/2015/brdmtg_021015_FA_Total_Project_Expenditures_with_Forecasts.pdf

CONCLUSION

The HSR project would create a significant number of jobs and job value but at a cost per job amount that is nearly 3.5 times more than its closest alternative, the Carlsbad Desalination Plant.

	Roads Repair and Mainte- nance	Bridge Repair and Mainte- nance	Desalina tion Plant- Carlsbad	Elemen- tary School	City Park with Recreation Ctr	Water Purification Plant (Tillman Center)	High Speed Rail
CONSTRUCTION AND OPERATING JOBS							
Jobs - construction	49,370	73,839	2,500	524	65	2,627	16,600
Jobs - indirect/induced	26,973	38,423	175	377	45	1,813	33,250
Jobs - operating*	-	-	25	38	5	15	3,400
TOTAL JOBS	76,343	112,262	2,700	939	115	4,455	53,250
Cost per job	\$52,611	\$65,063	\$370,370	\$82,011	\$79,726	\$83,053	\$1,276,995

HSR does create largest amount of "job value," 9 times the amount of its closest alternative, Bridge Repair:

	Roads Repair and Maintenance	Bridge Repair and Maintenance		Elementary School (new construction)			High Speed Rail (new construction)
					construction)		
CONSTRUCTION PHASE SALARIES	\$2,457,631,062	\$3,675,692,717	\$324,450,000	\$55,671,770	\$2,780,521	\$454,576,080	\$17,282,592,000
INDIRECT SALARIES	\$944,050,137	\$1,344,808,881	\$18,375,000	\$33,013,750	\$1,579,198	\$253,820,000	\$23,275,000,000
OPERATING SALARIES-50 YEARS			\$88,125,000	\$101,489,396	\$11,515,000	\$58,650,000	\$5,836,440,000
TOTAL VALUE OF JOBS CREATED	\$3,401,681,200	\$5,020,501,598	\$430,950,000	\$190,174,916	\$15,874,718	\$767,046,080	\$46,394,032,000

But, upon closer examination, the \$68 billion price tag returns a mediocre unadjusted Benefit:Cost ratio of .68. Of the 6 alternate infrastructure projects studied, 5 of the alternate projects would generate more job value:

Sorted by Unadjusted Benefit:Cost Ratio	Benefit:Cost ratio	Perceived Index Value 1- 10	Benefit:Cost ratio Indexed
Elementary School	2.47	4	9.9
Water Purification Plant (Tillman Center)	2.07	8	16.6
City Park with Recreation Ctr	1.72	3	5.2
Roads Repair and Maintenance	0.85	6	5.1
Bridge Repair and Maintenance	0.69	7	4.8
High Speed Rail	0.68	5	3.4
Desalination Plant-Carlsbad	0.43	9	3.9

Comparing the projects using the Adjusted Benefit:Cost ratio, the HSR project comes in dead last in terms of job value:

Figure 3

Sorted by Adjusted Benefit:Cost Ratio	Benefit:Cost ratio	Perceived Index Value 1- 10	Benefit:Cost ratio Indexed
Water Purification Plant (Tillman Center)	2.07	8	16.6
Elementary School	2.47	4	9.9
City Park with Recreation Ctr	1.72	3	5.2
Roads Repair and Maintenance	0.85	6	5.1
Bridge Repair and Maintenance	0.69	7	4.8
Desalination Plant-Carlsbad	0.43	9	3.9
High Speed Rail	0.68	5	3.4

In summation, the CHSRA has spent approximately \$1.0 billion for the period 2006 through December 2014 and has generated only 1463 private sector full-time positions during the most recent, and presumably the most job-populated years. At the end of FY 2014/15 (June 2015), it is estimated that the CHSRA will have expended \$1.7 billion, with 62% of that (\$1.1 billion) spent or budgeted during the last two years--FY 2013/14 and FY 2014/15.

The \$68 billion budgeted for the HSR project could fund critically needed repairs to 110,172 miles of roads or 64,732 bridges, construction of 68 desalination plants providing 1.2 trillion gallons of water annually, construct 883 new elementary schools, 7,395 parks, or 184 water purification plants recycling 1.8 trillion gallons of water per year. The \$68 billion budget, if used for other projects, could create 3 to 24 times the number of jobs that HSR creates.

Additionally, the uncertainty of future and total funding which would result in an aborted project, the escalating budget estimates, the doubtful speed and time estimates, the proposed routes, the plethora of lawsuits and delays, the environmental concerns, the type of tracks, all lead to the conclusion that this project is an extremely risky use of public monies and that the money would be better used for more cost and job efficient essential projects.

	Roads Repair and Maintenance	Bridge Repair and Maintenance	Desalination Plant- Carlsbad (new construction)	Elementary School (new construction)	City Park with Recreation Ctr (new	Water Purification Plant (Tillman Center)	High Speed Rail (new construction)
					construction)		•
INITIAL TOTAL PROJECT/INVESTMENT COST	\$4.016,478,24 1	\$7,304,069,633	\$1,000,000,000	\$77,000.000	\$9.208.150	\$370,000,000	\$370.000.000 \$68.000.000
CONSTRUCTION PHASE							
Construction Yrs	1	1	3	2.5	T	4	20
Maintenance Yrs	5	49	n/a	n/a	n/a	n/a	n/a
No. of Jobs Created-Construction	49,370	73,839	2,500	524	65	2,627	16,600
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HSRJOBS COST MORE/(LESS) THAN ALT PRO	\$1.224.384	\$1.211.933	\$906,625	\$1.194.984	\$1.197.270	\$1.193,943	ŚO
OUTPUT-VALUE OF JOBS PROJECT							
LIFESPAN (ASSUME 50 YEARS							
INCLUDE CONSTRUCTION YRS)							
CONSTRUCTION PHASE SALARIES	\$2,457,631,062	\$3,675,692,717	\$324,450,000	\$55,671,770	\$2,780,521	\$454,576,080	\$17,282,592,000
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TOTAL VALUE OF JOBS CREATED	\$3,401,681,200	\$5,020,501,598	\$430,950,000	\$190,174,916	\$15,874,718	\$767,046,080	\$46,394,032,000
Benefit:Cost ratio**	0.85	0.69	0.43	2.47	1.72	2.07	0.68
Perceived Index Value 1-10	9	7	6	4	3	8	5
Benefit:Cost ratio Indexed	5.1	4.8	3.9	9.9	5.2	16.6	3.4
No. of jobs created using \$68 billion	1,292,502	1,045,144	183,600	829,158	852,924	818,757	53,250
More/(less) jobs than HSR Project	1,239,252	991,894	130,350	775,908	799,674	765,507	•
Cost per job	\$52,611	\$65,063	\$370,370	\$82,011	\$79,726	\$83,053	\$1,276,995
No. of jobs created using \$68 billion	1,292,502	1,045,144	183,600	829,158	852,924	818,757	53,250
Jobs created factor	24	20	3	16	16	15	1
*no incremental new operating jobs would be	would be created						
**value of jobs divided by initial investment	estment						

APPENDIX A – PROJECT COMPARISON AT A GLANCE

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	ROADS AND HWY REPAIRS and MAINTENANCE	BRIDGE REPAIRS and MAINTENANCE	Desalination Plant- Carlsbad (new construction)	Elementary School (new construction)	City Park with Recreation Ctr (new construction)	Water Purification Plant (Tillman Center)
INITIAL TOTAL PROJECT/ INVESTMENT COST	\$4,016,478,241	\$7,304,069,633	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000
Unit of measurement	miles	Bridges	plant(s)	school(s)	park(s)	plant(s)
Amount Funded	6507	6953	1	1	1	1
Each Unit	\$617,218	\$1,050,492	\$1,000,000,000	\$77,000,000	\$9,208,150	\$370,000,000
How much will \$68 billion						
fund?	110172 miles	64732 Bridges	68 plant(s)	883 school(s)	7385 park(s)	184 plant(s)
Perspective	Could go around equator	could repair 100% of	At 50 million	Equivalent to	Equivalent to Could provide every	At 27 million
	4.5x; could pay for 100% of	bridges 2.5 times over	gallons per day	15% of Calif.	California city	California city gallons per day,
	all roads needing repair		per plant, could	Elementary	(i ncorpora ted,	could
	(18,862) nearly 6x over		produce 1.2 trillion	schools	schools charter and general	treat/produce
			gallons per year		law) with 7.5 new	1.8 trillion
					parks each.	parks each. gallons per year

APPENDIX C – HIGHWAY AND ROAD REPAIR ESTIMATED COSTS

Source: http://capitolfax.com/summary.pdf

	Models	Cost Per Mile
URBAN	New Construction 4 Lane Divided Urban Interstate Closed 22' Median with Barrier Wall 10'	\$8,598,289.48
	Shoulders Inside + Out	
	New Construction 5 Lane Undivided Urban Arterial with Center Turn Lane and 4' Bike Lanes	\$5,312,066.00
	New Construction 6 Lane Urban Road with 22' Median and 4' Bike Lanes	\$6,386,655.68
	New Construction Divided Urban 6 Lane Interstate with 22' Closed Median with Barrier Wall 10' Shoulders Inside + Out	\$9,543,509.41
	New Construction Extra Cost for Additional Lane on Urban Arterial	\$515,867.67
	New Construction Extra Cost for Additional Lane on Urban Interstate	\$555,802.41
	Mill + Resurface 2 Lane Urban Road with 4' Bike Lanes	\$484,922.04
	Mill + Resurface 3 Lane Urban Road with Center Turn Lane and 4' Bike Lanes	\$664,561.35
	Mill + Resurface 4 Lane Undivided Urban Roadway with 4' Bike Lanes	\$954,929.65
	Mill + Resurface 4 Lane Divided Urban Roadway with 4' Bike Lanes	\$965,050.62
	Mill + Resurface 5 Lane Urban Roadway with Center Turn Lane and 4' Bike Lanes	\$1,143,408.13
	Mill + Resurface 6 Lane Divided Urban Arterial with 4' Bike Lanes	\$1,514,689.09
	Mill + Resurface 1 Additional Lane Urban Arterial	\$200,731.01
	Add 2 Lanes to Existing 2 Lane Undivided Arterial 1 Lane Each Side with 4' Bike Lanes	\$3,646,379.66
	Widen 2 Lane Urban Arterial to 4 Lane Divided with 22' Median + 4' Bike Lanes	\$4,230,437.93
	Add 2 Lanes to Existing 3 Lane Undivided Arterial 1 Lane Each Side with Center Turn Lane and 4' Bike Lanes	\$3,830,330.97
	Widen 4 Lane Urban Divided Arterial to 6 Lane Urban Divided with 22' Median and 4' Bike Lanes	\$3,938,157.45
	Widen 4 Lane Urban Interstate with Closed Median to 6 Lanes Outside `Mill + Resurface Existing` 10' Shoulders Outside	\$6,323,291.46
	Widen 6 Lane Urban Divided Arterial to 8 Lane Urban Divided with 4' Bike Lanes	\$4,231,522.74
	Widen 6 Lane Urban Interstate with Closed Median to 8 Lanes Outside ` Mill + Resurface Existing` 10' Shoulders Outside	\$6,809,415.57

APPENDIX D – SCHOOL STAFFING LEVEL ASSUMPTIONS

School staffing-operational	2007*	2014	No.	Extension
Principal	\$100,000	\$114,869	1	\$114,869
VP	\$90,000	\$103,382	1	\$103,382
Admin Staff	\$45,000	\$51,691	2	\$103,382
Teachers	\$55,000	\$63,178	21	\$1,326,732
Custodian	\$34,560	\$39,699	2	\$79,397
Cafeteria	\$19,000	\$21,825	2	\$43,650
Nurse	\$36,000	\$41,353	1	\$41,353
Librarian	\$37,000	\$42,501	1	\$42,501
Aides	\$16,380	\$18,815	3	\$56 <i>,</i> 446
		TOTAL	34	\$1,911,712
			Weighted	
			Average	\$56,226.81

*source: LAUSD database 2007 (salary \$ only)

**based on Stonehurst Elementary webpage and phone interview for non-teacher staff

APPENDIX E – HISTORY OF HIGH SPEED RAIL COST ESTIMATES ACCORDING TO CHSRA

listory of Constru	uction Cost I	Estimates
\$16.5 billion	1996	September 1996 Final Report of the California Intercity High Speed Rail Commission
\$25 billion	2000	2000 California High-Speed Train Business Plan
\$37 billion	2005	<u>August 2005 California High-Speed Train Final</u> <u>Program Environmental Impact</u> <u>Report/Environmental Impact Statement</u>
\$45 billion	2008	July 7, 2008 Senate Appropriations Committee Fiscal Study of Assembly Bill 3034
\$45 billion	2008	Analysis by the Legislative Analyst in the Official Voter Information Guide for the November 4, 2008 Election – Prop 1A – Safe, Reliable High- Speed Passenger Train Bond Act
\$33.6 billion	2008	<u>November 2008 California High-Speed Train</u> Business Plan
\$43 billion	2011	May 2011 Report of the California Legislative Analyst's Office
\$98.1 billion	2011	<u>November 1, 2011 California High-Speed Rail</u> Program Draft 2012 Business Plan
\$68.4 billion	2012	April 12, 2012 California High-Speed Rail Authority Revised 2012 Business Plan

<u>APPENDIX F – STATEWIDE ALIGNMENT MAP FOR PHASE 1</u>

Blue Line is Phase 1

