

APPENDIX 2-J: POLICY CONSISTENCY ANALYSIS



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Since publication of the Draft Environmental Impact Report (EIR)/Environmental Impact Statement (EIS), the following substantive changes have been made to this appendix:

- Table 1 was updated to identify policy inconsistencies with five additional transportation policies and two plans.
- Table 3 was updated to reflect 2020 updates to a noise policy within the Atherton General Plan
- Table 6 was updated with the addition of a policy inconsistency with the *Burlingame Downtown Specific Plan*.
- Table 7 was updated to identify policy inconsistencies with four additional land use policies.
- Table 8 was added to identify a policy inconsistency with an open space policy of the *City of Brisbane General Plan*.
- Table 9 was updated to clarify that Alternative B would require the removal of most of Icehouse Hill under the discussion of inconsistency with Policy LU 21 and to identify an additional policy inconsistency with the *City of Brisbane General Plan*.
- Table 10 was updated to identify two policy inconsistencies with the Envision San José 2040 General Plan.

The California High-Speed Rail Authority (Authority) is a state agency and therefore is not required to comply with local land use and zoning regulations; however, it has endeavored to design and build the San Francisco to San Jose Project Section as compatibly as possible with land use and zoning regulations. The Council on Environmental Quality's (CEQ) NEPA regulations and the Federal Railroad Administration's (FRA) Procedures for Considering Environmental Impacts require the discussion of any inconsistency or conflict of a proposed action with regional or local plans and laws. Where inconsistencies or conflicts exist, CEQ and FRA require a description of the extent of reconciliation and the reason for proceeding if full reconciliation is not feasible (40 Code of Federal Regulations § 1506.2(d) and 64 Federal Register 28545, 14(n)(15)). California Environmental Quality Act (CEQA) Guidelines also require that an EIR discuss the inconsistencies between the proposed project and applicable general plans, specific plans, and regional plans (CEQA Guidelines § 15125(d)).

Although the San Francisco to San Jose Project Section Environmental Impact Report/Environmental Impact Statement describes the project's inconsistency with local plans to provide a context for the project, inconsistency with such plans is not considered an environmental impact.

This appendix provides the following for each resource with identified policy inconsistencies:

- A statement for each policy that the project is inconsistent with, and an explanation of any inconsistencies.
- A discussion of reconciliation approaches the Authority has committed to take to reconcile
 any inconsistency. These consist of impact avoidance and minimization features (described
 in Volume 2, Appendix 2-E, Project Impact Avoidance and Minimization Features) and
 mitigation measures, and activities described in Appendix 2-D, Applicable Design Standards.
- The rationale for moving the project forward if it remains inconsistent with the policy despite these approaches.



Transportation

Table 1 Policy Inconsistency, Reconciliation, and Rationale for Transportation

| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|---|---|---|--|--|--|
| San Francisco General Plan, Transportation Element (2010) | | | | | |
| Policy 1.3: Give priority to public transit and other alternatives to the private automobile as the means of meeting San Francisco's transportation needs, particularly those of commuters. | The project would cause five intersections under San Francisco's jurisdiction to operate at worse than LOS D. San Francisco does not have an LOS standard for its intersections; however, added intersection delay may increase delay for transit vehicles, which would violate San Francisco's Transit First policy. | While the project includes features to implement transit priority mitigations, mitigation is not available to address intersection delay for transit at all intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS for transit at some locations, the Authority is mandated to build and operate the HSR project. The project would result in an increased use of overall transit in San Francisco, resulting in an overall reduction in VMT. This is a statelevel project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. | | |
| Objective 20: Give first priority to improving transit service throughout the city, providing a convenient and efficient system as a preferable alternative to automobile use. | The project would cause five intersections under San Francisco's jurisdiction to operate at worse than LOS D. San Francisco does not have an LOS standard for its intersections; however, added intersection delay may increase delay for transit vehicles, which would violate San Francisco's Transit First policy. | While the project includes features to implement transit priority mitigations, mitigation is not available to address intersection delay for transit at all intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS for transit at some locations, the Authority is mandated to build and operate the HSR project. The project would result in an increased use of overall transit in San Francisco, resulting in an overall reduction in VMT. This is a statelevel project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. | | |
| Objective 21: Develop transit as the primary mode of travel to and from downtown and all major activity centers within the region. | The project would cause five intersections under San Francisco's jurisdiction to operate at worse than LOS D. San Francisco does not have an LOS standard for its intersections; however, added intersection delay may increase delay for transit vehicles, which would violate San Francisco's Transit First policy. | While the project includes features to implement transit priority mitigations, mitigation is not available to address intersection delay for transit at all intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS for transit at some locations, the Authority is mandated to build and operate the HSR project. The project would result in an increased use of overall transit in San Francisco, resulting in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|--|---|---|---|
| San Francisco General Plan Showplace Square | e/Potrero Avenue Plan (2008) | | |
| Policy 4.1.10: Consider grade separation of the Caltrain tracks at 16th Street as part of a future high speed rail project. | The HSR project does not include a grade separation at 16th Street. | While the project includes features to improve public transit, implementation of grade separation is not a feasible mitigation for the project. Not reconciled. | While the project would degrade intersection LOS for transit at some locations, the Authority is mandated to build and operate the HSR project. The project would result in an increased use of overall transit in San Francisco, resulting in an overall reduction in VMT. This is a statelevel project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |
| City/County Association of Governments of Sa | nn Mateo County: San Mateo County Co | ongestion Management Plan (20 | 20) |
| Intersection Level of Service Standards: The CMP identifies LOS standards for 16 designated intersections. On SR 82 (El Camino Real), the standard is set to be LOS E. | The project would cause two designated intersections on El Camino Real on the Congestion Management Plan Road System to operate at worse than the C/CAG San Mateo County Standard of LOS E or better for those intersections, resulting in an inconsistency with the C/CAG San Mateo County LOS standard. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |
| City of Brisbane General Plan (2020) | | | |
| ■ Program C.1.d: Rather than undertake multiple traffic impact analyses to evaluate individual intersections along Bayshore Boulevard, Geneva Avenue, and at intersections along the 101 freeway, require new development projects that would generate 50 or more peak hour trips at any intersection along Bayshore Boulevard, Geneva Avenue, or at intersections along the 101 freeway to comply with the design plan developed pursuant to Program C.1.c and either provide physical improvements consistent with the plan or pay established | The West Brisbane LMF (Alternative B) would generate more than 50 peak hour trips at two intersections along Bayshore Boulevard. | While Alternative B includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled for Alternative B. | The Authority is not subject to paying traffic impact fees in local jurisdictions, resulting in an inconsistency with this policy for Alternative B. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| traffic impact fees as directed by the Public Works Director. | | | |
| Policy C.2: The level of service objective for principal and minor arterial streets within the City is LOS "D." | LOS D or better is not achieved at all facilities studied in the City's jurisdiction requiring LOS D resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |
| Policy C.3: Design turning movements and traffic signal timing at intersections so as to avoid the queueing of vehicles at intersection from backing up and adversely affecting operations at another intersection. Design turn movements and traffic signal timing at freeway interchanges cause queueing of vehicles from the intersection onto the freeway mainline. | The HSR project does not control decisions on the design of local intersections or freeway interchanges. | While the project includes features to implement LOS mitigations at intersections, the project does not control the design of those intersections and the resulting queuing, and the project will remain inconsistent. Not reconciled. | The project would not be able to guarantee that the design of future intersection improvements in Brisbane to be implemented by others such as the US 101/Candlestick Point interchange, which are not yet environmentally cleared and funded, would be designed to provide adequate queuing, resulting in a potential inconsistency with this policy. |
| South San Francisco General Plan (2014) | | | |
| Policy 4.2-G-15: Strive to maintain LOS D or better on arterial and collector streets, at all intersections, and on principal arterials in the CMP during peak hours. | LOS D or better is not achieved at all facilities studied in the City's jurisdiction resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | | |
|--|---|---|---|--|--|--|
| Millbrae Station Area Specific Plan (2016, amer | Millbrae Station Area Specific Plan (2016, amended 2021) | | | | | |
| 7.1 Plan Area Improvements and Strategies Extend and Realign California Drive. California Drive should be realigned and extended north from Linden Avenue to form the eastern leg of the signalized intersection at El Camino Real/Victoia Avenue. This roadway extension must be constructed in conjunction with development on the west side of the Millbrae Station. | The California Drive extension alignment in the Draft EIR/EIS is inconsistent with the alignment approved by the City of Millbrae. | While the project assumes implementation of the California Drive extension, the project alignment differs from the alignment adopted by the City of Millbrae. Not reconciled. | The approved alignment of California Drive as shown in the MSASP would be partially located on land owned by the PCJPB and the SamTrans. PCJPB and SamTrans have previously conveyed to the City of Millbrae that this land is not available for the California Drive extension because this property is being reserved to support future operational needs of Caltrain and the blended system of shared operations of Caltrain and HSR trains. Accordingly, as the approved alignment of California Drive as shown in the MSASP is not feasible, the Millbrae Station design evaluated in the Draft EIR/EIS would involve building the California Drive extension to Victoria Avenue west of the alignment shown in the MSASP. | | | |
| City of San Mateo General Plan, Circulation Ele | ement (2015) | | | | | |
| Policy C 2.1: Acceptable Levels of Service. Maintain a Level of Service no worse than mid LOS D, average delay of 45.0 seconds, as the acceptable Level of Service for all intersections within the City. | LOS D or better is not achieved at all facilities studied in the City's jurisdiction resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. | | | |
| Policy C 3.6: Below Grade Rail Line. Depress the rail line through the downtown with street crossings remaining at grade as Caltrain service is increased and high speed rail through the corridor is implemented. Depressing the rail line in downtown should include examination of a tunnel alternative and potential use of air rights. | The HSR project would be at grade through downtown San Mateo, resulting in an inconsistency with the City's policy that calls for the rail line to be depressed below street level. | While the project includes features to implement LOS mitigations and other effects caused by an at-grade alignment, the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. State legislation approved in 2013, after the Downtown Area Plan was adopted in 2009, led to the at-grade "blended" system in the San Francisco to San Jose Project Section, where HSR and Caltrain share tracks. | | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|---|---|---|
| Redwood City General Plan (2010) | | | |
| Program BE-55: Level of Service Policy Evaluation. [] Maintaining LOS D or better for motor vehicles in all areas of the city, except the Downtown area as defined by the Downtown Precise Plan. In Downtown, no minimum vehicular LOS standard will be maintained but vehicular LOS will be calculated and alternate LOS standards for other travel modes will be established. | LOS D or better is not achieved at certain facilities studied in the City's jurisdiction outside of the Downtown Precise Plan area, resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |
| Atherton General Plan (2020) | | | |
| Policy CIR-5.1: Atherton's minimum acceptable intersection level of service standards are listed below. - Highways: LOS E (C/CAG adopted standard) - Minor Arterials and Collectors: LOS D - Local Streets: LOS C | The designated LOS standards are not achieved at all facilities studied in the City's jurisdiction resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |
| Goal CIR-6: To halt the eventual use of the Peninsula Corridor by High Speed Rail. | Implementation of the project conflicts with the stated policy goal. | Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. |
| Menlo Park General Plan (2016) | | | |
| Policy CIRC-3.4: Level of Service. Strive to maintain level of service (LOS) D at all City-controlled signalized intersections during peak hours, except at the intersection of Ravenswood Avenue and Middlefield Road and at intersections along Willow Road from Middlefield Road to US 101. The City shall work with Caltrans to ensure that average stopped delay | LOS D or better is not achieved at all facilities studied in the City's jurisdiction requiring LOS D resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, they are not available for all affected intersections and the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. While the project would have some localized traffic impacts, it would result in an overall reduction in VMT. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize LOS degradation. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|---|--|
| on local approaches to State-controlled signalized intersections does not exceed LOS E. | | | |
| Santa Clara County General Plan (1994) | | | |
| Policy C-TR 12: It is the goal of this plan to achieve a LOS no lower than D at peak travel periods on city streets, county roads, expressways and state highways. However, in certain instances, a lower level of service may be acceptable when LOS D cannot practically be achieved. | The project would cause some intersections under County jurisdiction to operate at worse than LOS of D or better, resulting in an inconsistency with the County's LOS policy. | While the project includes features to implement LOS mitigations, the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize LOS degradation. |
| City of San Jose General Plan (2018) | | | |
| Policy TR-5.3: The minimum overall roadway performance during peak travel periods should be level of service "D" except for designated areas. | The project would cause some intersections under City jurisdiction to operate at worse than the target LOS of D or better, resulting in an inconsistency with the City's LOS policy. | While the project includes features to implement LOS mitigations, the project will remain inconsistent. Not reconciled. | While the project would degrade intersection LOS at some locations, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize LOS degradation. |

Sources: City of Brisbane 2020a; City and County of San Francisco 2010; City of San Mateo 2015a; City of South San Francisco 2014; City of Redwood City 2010; Town of Atherton 2020; City of Menlo Park 2016; County of Santa Clara 1994; City of San Jose 2018

Authority = California High-Speed Rail Authority

HSR = high-speed rail LOS = level of service VMT = vehicle miles traveled



Air Quality and Greenhouse Gases

Table 2 Policy Inconsistency, Reconciliation, and Rationale for Air Quality

| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|---|--|--|
| Plan Bay Area 2040 (2017) | | | |
| Target #3: Reduce adverse health impacts associated with air quality, road safety, and physical inactivity by 10 percent. | During construction, the project would result in temporary emissions of criteria pollutants that could increase temporary health risks in the vicinity of existing communities. | AQ-IAMF#1: Fugitive Dust Emissions, and AQ-IAMF#2: Selection of Coatings, would minimize emissions of fugitive dust and off-gassing emissions of VOCs from paints and other coatings. AQ-IAMF#3: Renewable Diesel, through AQ-IAMF#5: Reduce Criteria Exhaust Emissions from On-Road Construction Equipment, would reduce and minimize impacts by requiring the use of renewable diesel and the cleanest reasonably available equipment and control measures to limit criteria pollutant emissions from construction equipment and vehicles. Despite these on-site controls, both project alternatives would contribute temporarily to existing violations of the PM ₁₀ CAAQS and new violations of the PM ₂₅ NAAQS, which have been established to protect public health. Therefore, the project would remain inconsistent. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The Authority has incorporated IAMFs into the project to minimize impacts on air quality and public health. |

Source: ABAG and MTC 2017

Authority = California High-Speed Rail Authority CAAQS = California ambient air quality standards

HSR = high-speed rail

IAMF = impact avoidance and minimization feature

 PM_{10} = particulate matter smaller than or equal to 10 microns in diameter

VOC = volatile organic compound



Noise and Vibration

Table 3 Policy Inconsistency, Reconciliation, and Rationale for Noise and Vibration

| Policy | Description of Inconsistency | Reconciliation | Rationale | | | |
|--|--|---|---|--|--|--|
| San Francisco General Plan, Environmenta | San Francisco General Plan, Environmental Protection Element (2004) | | | | | |
| Policy 11.1: Discourage new uses in areas in which the noise level exceeds the noise compatibility guidelines for that use. [Refer to the land use compatibility chart for community noise.] | Project operation would result in noise environments that exceed 70 L _{dn} which <i>Requires noise insulation analysis and design</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At Institutional and commercial land uses (FRA Category 3), project operation would result in noise environments that exceed 75 L _{dn} /CNEL which <i>Requires noise insulation analysis and design</i> . | The project would incorporate NV-MM#3: Implement Proposed California High-Speed Rail Project Noise Mitigation Guidelines, to minimize operations noise impacts, and it would consider the following: construct noise barriers, support City implementation of quiet zones where cities decide to implement them, install sound insulation, or acquire easements on properties severely affected by noise. These determinations would be based on criteria in the Authority's Noise and Vibration Mitigation Guidelines (Volume 2, Appendix 3.4-B, Noise and Vibration Mitigation Guidelines). These measures will reduce or compensate for severe noise impacts from operations. NV-MM#4: Support Potential Implementation of Quiet Zones by Local Jurisdictions, requires HSR vehicles to meet federal regulations for noise (40 C.F.R. § 201.12) at the time of procurement. NV-MM#5: Vehicle Noise Specification, requires the contractor to document how they minimized or eliminated rail gaps related to special trackwork, which can be a major source of noise during operations. NV-MM#6: Special Trackwork at Crossovers, Turnouts, and Insulated Joints, requires final design noise measures. These mitigation measures would all be effective at reducing the number of severe noise impacts in the RSA; however, they would not mitigate all noise impacts. | Although mitigation measures would be able to reduce project noise levels, they would not reduce all levels to the standards for residential, commercial, and institutional land uses due to the limitations in noise barrier cost effectiveness, implementation (HSR cannot implement quiet zones; only local jurisdictions can), and funding (in regards to grade separations). | | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|--|---|
| San Francisco Police Code | | | |
| SEC. 2908. Construction Work at Night. It shall be unlawful for any person, between the hours of 8:00 p.m. and 7:00 a.m. to erect, construct, demolish, excavate for, alter or repair any building or structure if the noise level created thereby is in excess of the ambient noise level by 5 dBA at the nearest property plane [] | Project construction would include nighttime and weekend construction that, at times, would exceed a 5 dBA increase. | The project would incorporate NV-IAMF#1: Noise and Vibration, to minimize noise impacts by requiring compliance with FRA guidelines for minimizing construction noise and vibration impacts when work is conducted within 1,000 feet of sensitive receptors. The Authority would implement NV-MM#1: Construction Noise Mitigation Measures, which would require the contractor to prepare a noise-monitoring program and noise control plan prior to construction to comply with the FRA construction noise limits wherever feasible. The monitoring program would describe the actions the contractor would use to reduce noise, such as installing temporary noise barriers, avoiding nighttime construction near residential areas, and using low-noise emission equipment. | Construction would occur in a constrained operating rail corridor. Trackwork and some roadway work would be done at night to avoid disruption to Caltrain commuter rail operations and roadway operations. Even with the project features and mitigation measures, there would be locations where it is not technically feasible to meet the established noise limits and permitted construction hours. |
| San Mateo County Zoning Regulations | | | |
| The San Mateo County zoning regulations permit construction weekdays from 7:00 a.m. to 6:00 p.m.; Saturdays from 9:00 a.m. to 5:00 p.m.; prohibited on Sundays and holidays. | Project construction would occur at nighttime and on weekends outside the hours established in the zoning regulations. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |
| City of Brisbane Code of Ordinances | | | |
| 8.28.060. Construction Activities. Construction shall be allowed between the hours of 7:00 a.m. and 7:00 p.m. on weekdays and 9:00 a.m. to 7:00 p.m. on weekends and holidays. No individual piece of equipment shall produce a noise level exceeding 83 dBA at a distance of 25 feet from the source, and the noise level outside the property plane of the project shall not exceed 86 dBA. | Project construction would occur at nighttime and on weekends outside the hours established in the code of ordinances. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|---|--|---|--|--|
| Daly City 2030 General Plan (2013) | | | | | |
| Policy NE-3: Maintain a CNEL level of not more than 70 dBA L_{eq} in residential areas. | Project operation would result in noise environments that exceed 70 L _{dn} /CNEL which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) or 75 L _{dn} /CNEL which is <i>Clearly Unacceptable</i> for residential land use (FRA Category 2). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| Policy NE-4: Maintain a noise level not in excess of 75 dBA CNEL in open space, parks, and tot lots, including outdoor activity areas such as outdoor entertainment or green space of multi-family projects. | Project operation would result in noise environments that exceed 75 L _{dn} /CNEL which is <i>Clearly Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| Policy NE-5: Maintain the City's current standard of 75 dBA CNEL for office, commercial and professional areas. | Project operation would result in noise environments that exceed 75 L _{dn} /CNEL which is <i>Normally Unacceptable</i> at institutional and commercial land use (FRA Category 3). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| Daly City Code of Ordinances | | | | | |
| 9.22.030. Between the hours of 10 p.m. and 6 a.m. of the following day, no person shall cause, create or permit any noise, music, sound or other disturbance upon his property which may be heard by, or which noise disturbs or harasses, any other person beyond the confines of the property, quarters or apartment from which the noise, music, sound or disturbance emanates. | Project construction would occur at nighttime and on weekends outside the hours established in the code of ordinances. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|--|--|---|--|--|
| South San Francisco General Plan (1999) | | | | | |
| Policy 9-G-2: Continue efforts to incorporate noise considerations into land use planning decisions and guide the location and design of transportation facilities to minimize the effects of noise on adjacent land uses. [Refer to Table 9.2-1, Land Use Criteria for Noise-Impacted Areas.] | Project operation would result in noise environments that exceed 70 L _{dn} /CNEL for which <i>Development should not be undertaken</i> for residential land use. At industrial land use, project operation would result in noise environments that exceed 75 L _{dn} /CNEL for which <i>Development requires noise insulation analysis and design</i> . | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| South San Francisco Municipal Code | | | | | |
| 8.32.050 Special provisions. [] Construction, alteration, repair or landscape maintenance activities which are authorized by a valid city permit shall be allowed on weekdays between the hours of 8 a.m. and 8 p.m., on Saturdays between the hours of 9 a.m. and 8 p.m., and on Sundays and holidays between the hours of 10 a.m. and 6 p.m., if they meet at least one of the following noise limitations: (1) No individual piece of equipment shall produce a noise level exceeding 90 dB at a distance of 25 feet. []; (2) The noise level at any point outside of the property plane of the project shall not exceed 90 dB. | Project construction would occur at nighttime and on weekends outside the hours established in the municipal code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|---|---|--|---|--|--|
| San Bruno General Plan (2009) | | | | | |
| Policy HS-33: Prevent the placement of new noise sensitive uses unless adequate mitigation is provided. Establish insulation requirements as mitigation measures for all development, per the standards in Table 7-1. | Project operation would result in noise environments that exceed 70 CNEL which is <i>Incompatible</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At commercial land use/FRA Category 3, project operation would result in noise environments that exceed 70-80 CNEL which is <i>Conditionally Compatible</i> . | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| San Bruno Municipal Code | | | | | |
| 6.16.070 Construction of buildings and projects. No person shall, within any residential zone, or within a radius of 500 feet there from, operate equipment [] between the hours of 7 a.m. and 10 p.m., a noise level of 85 dB as measured at 100 feet, or exceed between the hours of 10 p.m. and 7 a.m. a noise level of 60 dB as measured at 100 feet []. | Project construction would occur at nighttime and on weekends outside the hours established in the municipal code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |
| City of Millbrae General Plan (1998) | | | | | |
| Policy NS2.1: Land Use Compatibility Standards. New development must meet acceptable exterior noise level standards. The "normally acceptable" noise standards for new land uses are established in the Noise and Land Use Compatibility Guidelines [] If the noise source is a railroad, then the outdoor noise exposure criterion should be 70 Ldn for future development, recognizing that train noise is characterized by relatively few loud events. | Project operation would result in noise environments that exceed 70 L _{dn} /CNEL which is <i>Conditionally Compatible</i> residential land use (FRA Category 2) or <i>Not Compatible</i> for schools and churches, etc. (FRA Category 3). Where the project would exceed 75 L _{dn} /CNEL it would also be <i>Not Compatible</i> at residential land use (FRA Category 3). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|---|--|--|--|--|
| Burlingame Downtown Specific Plan (2018) | | | | | |
| Section 7.2.4: California High Speed Rail. [] Given that the [HSR] alignment is proposed to pass through Burlingame and its downtown, there is concern over the potential for the rail line to create a physical barrier through the city if it involves bridging, elevated tracks, or the use of retaining walls. Like other peninsula cities, Burlingame has indicated a preference for having the rail line in an underground tunnel rather than at surface or above grade. Having the line underground would be more compatible with the continued economic vitality and quality of life of Burlingame and its downtown. It would also be more compatible with the preservation of valuable historic resources such as the eucalyptus grove and the Burlingame Avenue and Broadway train stations. If all rail lines are accommodated underground along the length of the peninsula alignment, it will enable dozens of surface crossings to be relieved of train conflicts, thereby easing access at many scales and reducing congestion throughout the peninsula. [] | The HSR project would be at grade through Burlingame, resulting in an inconsistency with the City's policy that calls for the rail line to be depressed below street level. | The project would incorporate mitigation measures to minimize operational noise impacts, and would consider the following: construct noise barriers, support City implementation of quiet zones where cities decide to implement them, install sound insulation, or acquire easements on properties severely affected by noise. However, the project would remain inconsistent with this policy. Not reconciled. | The Authority is mandated to build and operate the HSR project. State legislation approved in 2013, after the Burlingame Downtown Specific Plan was adopted in 2010, led to the at-grade "blended" system in the San Francisco to San Jose Project Section, where HSR and Caltrain share tracks. | | |
| City of San Mateo General Plan, Noise Elen | nent (2010) | | | | |
| Policy N 2.2: Minimize Noise Impact. Protect all "noise-sensitive" land uses listed in Tables N-1 and N-2 from adverse impacts caused by the noise generated on-site by new developments. Incorporate necessary mitigation measures into development design to minimize noise impacts. Prohibit long-term exposure increases of 3 dB (Ldn) or greater at the common property line, or new uses which generate noise levels of 60 | Project operation would result in noise environments that exceed 70 Ldn which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At institutional and commercial land use (FRA Category 3), project operation would result in | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | |
|--|---|--|---|--|
| dB (Ldn) or greater at the property line, excluding existing ambient noise levels. | noise environments that exceed 75 L _{dn} which is <i>Clearly Unacceptable</i> . | | | |
| Policy N 2.5: Railroad Noise. Promote the installation of noise barriers along the railroad corridor where "noise-sensitive" land uses are adversely impacted by unacceptable noise levels (60 dB or greater). Promote adequate noise mitigation to be incorporated into any rail service expansion or track realignment. Study the need of depressing the rail line to eliminate at-grade crossings or other mitigation measures to decrease noise levels prior to substantial expansion of the rail service. | The HSR project would be at grade through San Mateo, resulting in a partial inconsistency with the City's policy that calls for the rail line to be depressed below street level. | The project would incorporate mitigation measures to minimize operational noise impacts, and would consider the following: construct noise barriers, support City implementation of quiet zones where cities decide to implement them, install sound insulation, or acquire easements on properties severely affected by noise. However, the project would remain inconsistent with this policy. Not reconciled. | The Authority is mandated to build and operate the HSR project. State legislation approved in 2013, after the General Plan was adopted in 2010, led to the at-grade "blended" system in the San Francisco to San Jose Project Section, where HSR and Caltrain share tracks. | |
| City of San Mateo Municipal Code | | | | |
| 7.30.060 Special Provisions. Construction shall be allowed on weekdays between the hours of 7 a.m. and 7 p.m., on Saturdays between the hours of 8 a.m. and 5 p.m., and on Sundays and holidays between the hours of 12 and 4 p.m., if they meet at least one of the following noise limitations: (1) No individual piece of equipment shall produce a noise level exceeding 90 dB at a distance of 25 feet. (2) The noise level at any point outside of the property plane of the project shall not exceed 90 dB. | Project construction would occur at nighttime and on weekends outside the hours established in the municipal code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | |
| Belmont 2035 General Plan (2017) | | | | |
| Policy 7.1-3: Require noise-reducing mitigation to meet allowable outdoor and indoor noise exposure standards in Table 7-2. Noise mitigation measures that may be approved to achieve these noise level targets include but are not limited to the following: construct façades with substantial weight and insulation; use sound-rated | Project operation would result in noise environments that exceed 70 L _{dn} which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At institutional and commercial land use (FRA Category 3), project operation would result in | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|---|--|---|
| windows for primary sleeping and activity areas; use sound-rated doors for all exterior entries at primary sleeping and activity areas; use minimum setbacks and exterior barriers; Use acoustic baffling of vents for chimneys, attic and gable ends; and install a mechanical ventilation system that provides fresh air under closed window conditions. [Refer to Table 7-2, Transportation (Non-Aircraft Noise Sources), which establishes acceptable limits of noise for sensitive land uses for both exterior and interior environments from transportation sources.] | noise environments that exceed 75 L _{dn} which is <i>Normally Unacceptable</i> . | | |
| Belmont Noise Ordinance | | | |
| 15-102 Noise Limitations. Construction activities are subject to the following regulations: All construction and related activities, which require a city permit, including the use of powered equipment in connection with such activities, shall be allowed only during the hours of 8:00 a.m. to 5:00 p.m. Monday through Friday, and 10:00 a.m. to 5:00 p.m. Saturdays. | Project construction would occur at nighttime and on weekends outside the hours established in the municipal code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |
| San Carlos 2030 General Plan (2009) | | | |
| Policy NOI-1.3: Limit noise impacts on noise-sensitive uses to noise level standards as indicated in Table 9-1. | Project operation would result in noise environments that exceed 70 L _{dn} which is <i>Conditionally Acceptable</i> for all noise-sensitive land use or 75 L _{dn} which is <i>Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|--|---|
| City of San Carlos Noise Ordinance | | | |
| 9.30.070 Exempt activities. Construction activities; such activities, however, shall be limited to the hours of eight a.m. to six p.m. Monday through Friday, and nine a.m. to five p.m. on Saturdays and Sundays. No construction noise-related activities on holidays. | Project construction would occur at nighttime and on weekends outside the hours established in the noise ordinance. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |
| Redwood City General Plan (2010) | | | |
| Goal PS-14.1: Minimize the impacts of transportation-related noise. [Refer to Figure PS-10, Redwood City Noise Guidelines for Land Use Planning for noise guidelines.] | Project operation would result in noise environments that exceed 70 CNEL which is Normally Acceptable for residential land use (FRA Category 2) and Clearly Unacceptable at schools (FRA Category 3) or 75 CNEL which is Clearly Unacceptable for residential land use (FRA Category 2). At institutional and commercial land use (FRA Category 3), project operation would result in noise environments that exceed 75 CNEL which is Normally Unacceptable. | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. |
| Redwood City Noise Ordinance | | | |
| Sec. 24.32 TIME LIMITATIONS. [] it shall be unlawful for any person to engage in construction activities, including demolition, alteration, repair or remodeling of or to existing structures and the construction of new structures on property in a residential district or within 500 feet of a residential district in the City, between the hours of 8:00 p.m. and 7:00 a.m. the following day, Monday through Friday of any week or at any time on Saturdays, Sundays or holidays if the noise level | Project construction would occur at nighttime and on weekends outside the hours established in the noise ordinance. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|--|---|
| generated by any such activity exceeds the local ambient measured at any point within the residential district and outside of the plane of said property. | | | |
| Atherton General Plan (2020) | | | |
| Noise Element Policy N-1.2: Noise contours have been prepared in accordance with Section 65302(f) of the Government Code and accompanies this Element. The noise contours shall be used as a tool for land use decision making. [Refer to Table N-2, Land Use Compatibility for Community Environments.] | Project operation would result in noise environments that exceed 65–75 L _{dn} which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3), or 75 L _{dn} which is <i>Unacceptable</i> for residential land use (FRA Category 2). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. |
| Atherton Municipal Code | | | |
| 15.40.120 Time Limits. Establishes time period during which construction, pickup and delivery are permitted between 8:00 a.m. and 5:00 p.m. on weekdays, and prohibits construction outside of this time period, on weekends, and holidays. | Project construction would occur at nighttime and on weekends outside the hours established in the noise ordinance. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |
| City of Menlo Park General Plan, Open Spa | ce/Conservation, Noise and Safety Eler | ments (2013) | |
| N1.2: Land Use Compatibility Noise Standards. Protect people in new development from excessive noise by applying the City's Land Use Compatibility Noise Standards for New Development (see chart on the next page) to the siting and required mitigation for new uses in existing noise environments. | Project operation would result in noise environments that exceed 70 L _{dn} which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3), or 75 L _{dn} which is <i>Clearly Unacceptable</i> for residential land use (FRA Category 2). | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|---|---|--|---|--|--|
| City of Menlo Park Municipal Code | City of Menlo Park Municipal Code | | | | |
| 8.06.040 Exceptions. Construction activities are permitted between the hours of 8 a.m. and 6 p.m. Monday through Friday. | Project construction would occur at nighttime and on weekends outside the hours established in the noise ordinance. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |
| Santa Clara County General Plan (1994) | | | | | |
| Policy C-HS 24: Environments for all residents of Santa Clara County free from noises that jeopardize their health and well-being should be provided through measures which promote noise and land use compatibility. [Refer to Noise Compatibility Standards for Land Use in Santa Clara County, page I-20.] | Project operation would result in noise environments that exceed 70 L _{dn} which is <i>Critical</i> for all noise-sensitive land uses. | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| Santa Clara County Ordinance Code | | | | | |
| Section B11-154. Prohibited acts. Operating or causing the operation of any tools or equipment used in construction, drilling, repair, alteration or demolition work between weekdays and Saturday hours of 7 p.m. and 7 a.m., or at any time on Sundays or holidays, that the sound therefrom creates a noise disturbance across a residential or commercial real property line, except for emergency work of public service utilities or by variance. | Project construction will occur at night and on weekends outside the hours in the code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |
| Palo Alto Comprehensive Plan (2017) | | | | | |
| Policy N-6.1: Encourage the location of land uses in areas with compatible noise environments. Use the guidelines in Table N-1 to evaluate the compatibility of proposed land uses within existing noise environments when preparing, revising, or reviewing | Project operation would result in noise environments that exceed 70 L _{dn} /CNEL which is <i>Conditionally Acceptable</i> for residential land use (FRA Category 2) and schools and churches, and offices and commercial | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|---|--|---|
| development proposals. Acceptable exterior, interior and ways to discern noise exposure include: The guideline for maximum outdoor noise levels in residential areas is an Ldn of 60 dB. [] Interior noise, per the requirements of the State of California Building Standards Code (Title 24) and Noise Insulation Standards (Title 25), must not exceed an Ldn of 45 dB in all habitable rooms of all new dwelling units. | buildings, etc. (FRA Category 3) or 75 L _{dn} which is <i>Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). | | |
| City of Palo Alto Municipal Code | | | |
| 9.10.060 Special provisions. (b) Construction, alteration and repair activities shall be prohibited on Sundays and holidays and shall be prohibited except between the hours of 8 a.m. and 6 p.m. Monday through Friday, 9 a.m. and 6 p.m. on Saturday [] | Project construction will occur at night and on weekends outside the hours in the code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. |
| Mountain View 2030 General Plan (2012) | <u>'</u> | | |
| Policy NOI 1.1: Land use compatibility. Use the Outdoor Noise Environment Guidelines as a guide for planning and development decisions (Table 7.1). | Project operation would result in noise environments that exceed 70 L _{dn} /CNEL which is <i>Normally Unacceptable</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3) and <i>Conditionally Acceptable</i> for offices and commercial buildings, or 75 L _{dn} /CNEL which is <i>Clearly Unacceptable</i> for residential land use (FRA Category 2) and <i>Normally Unacceptable</i> for offices and commercial buildings. | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|---|---|--|---|--|--|
| Sunnyvale General Plan (2011) | Sunnyvale General Plan (2011) | | | | |
| Policy SN-8.5: Comply with "State of California Noise Guidelines for Land Use Planning" (Figure 6-5) for the compatibility of land uses with their noise environments, except where the city determines that there are prevailing circumstances of a unique or special nature. | Project operation would result in noise environments that exceed 70 L _{dn} which is <i>Conditionally Acceptable</i> for residential land use (FRA Category 2) and schools and churches, offices and commercial land use, etc. (FRA Category 3). At residential land use (FRA Category 2) and schools and churches (FRA Category 3), project operation would result in noise environments that exceed 75 L _{dn} which would be <i>Unacceptable</i> . | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| City of Sunnyvale Municipal Code | | | | | |
| 16.08.030. Hours of construction—Time and noise limitations. Construction activity shall be permitted between the hours of seven a.m. and six p.m. daily Monday through Friday. Saturday hours of operation shall be between eight a.m. and five p.m. There shall be no construction activity on Sunday or federal holidays when city offices are closed. | Project construction would occur at night and on weekends outside the hours in the code. | This reconciliation is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | This rationale is the same as described for consistency with Sec. 2908 of the San Francisco Police Code with regard to permitted construction hours. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|--|--|---|--|--|
| City of Santa Clara 2010–2035 General Plan | City of Santa Clara 2010–2035 General Plan (2010) | | | | |
| Policy 5.10.6-P2: Incorporate noise attenuation measures for all projects that have noise exposure levels greater than General Plan "normally acceptable" levels. [Refer to Table 8.14-1, General Plan Noise Standards.] | Project operation would result in noise environments that exceed 70 L _{dn} which <i>Requires Design and insulation</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3) or 73 L _{dn} which is <i>Incompatible</i> for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At institutional and commercial land use (FRA Category 3), project operation would result in noise environments that exceed 75 L _{dn} /CNEL which <i>Requires Design and insulation</i> . | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | | |
| Envision San José 2040 General Plan (201 | В) | | | | |
| Land Use Compatibility Guidelines for Community Noise in San Jose, Table 4 | Project implementation would result in noise environments that would exceed 70 L _{dn} which requires acoustical analysis for residential land use (FRA Category 2) and schools and churches, etc. (FRA Category 3). At institutional and commercial land use (FRA Category 3), project implementation would result in noise environments that exceed 77 L _{dn} , which requires acoustical analysis. | This reconciliation is the same as described for consistency with Policy 11.1 of the San Francisco General Plan with regard to noise compatibility with land uses. | This rationale is the same as described for consistency with Policy 11.1 o the San Francisco General Plan with regard to noise compatibility with land uses. | | |

Sources: City of Belmont 2017a; City of Burlingame 2018; City of Daly City 2013; City of Menlo Park 2013; City of Millbrae 1998; City of Mountain View 2012; City of Palo Alto 2017; City of Redwood City 2010; City of San Bruno 2009; City of San Carlos 2009; City and County of San Francisco 2004; City of San Jose 2018; City of San Mateo 2010; City of Santa Clara 2010; City of South San Francisco 1999; City of Sunnyvale 2011; County of Santa Clara 1994; Town of Atherton 2020

Authority = California High-Speed Rail Authority

C.F.R. = Code of Federal Regulations

CNEL = Community Noise Equivalent Level

dBA = A-weighted decibel

FRA = Federal Railroad Administration

HSR = high-speed rail

L_{dn} = day-night sound level

L_{eq} = equivalent sound level

RSA = resource study area



Hydrology and Water Resources

Table 4 Policy Inconsistency, Reconciliation, and Rationale for Hydrology and Water Resources

| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|---|---|---|--|--|
| South Westside Groundwater Managemen | South Westside Groundwater Management Plan (2012) | | | | |
| Policy J1: Preserve and protect, to the extent possible, aquifer recharge areas. | Proposed radio communication towers along San Antonio Avenue in San Bruno are located in a vegetated strip on the west side of the existing Caltrain corridor that facilitates groundwater recharge in the South Westside groundwater basin. The project cannot be relocated to avoid development in this area, because the project follows the existing Caltrain corridor. | Although the project requires building impervious surfaces in open/vacant areas that provide groundwater recharge in the existing condition, the increase in imperviousness would have minimal impacts on groundwater recharge. However, as a condition of the Phase II MS4 permit, the project would seek to maximize pervious surfaces and minimize impervious surfaces to reduce impacts on hydrology and water resources. | The Authority is mandated to build and operate the project along the existing Caltrain corridor, so the project cannot be relocated to avoid all open/vacant lands that allow rainfall to recharge groundwater aquifers. However, the project would maximize pervious surfaces and minimize impervious surfaces to reduce impacts on hydrology and water resources. | | |
| Belmont General Plan (2017) | | | | | |
| Policy 6.2-3: Require all proposed drainage facilities to comply with the city's storm drainage facility requirements to ensure they are properly sized to handle 100-year flood conditions. | The Authority would design proposed drainage systems according to design criteria promulgated by the Authority and primarily based on Caltrans' <i>Highway Design Manual</i> , which does not require designing systems to convey the 100-year flow. | The Authority's standards for hydrological analysis and hydraulic design are primarily based on the Caltrans <i>Highway Design Manual</i> . However, if any of the project's proposed drainage facilities require a connection to Belmont's drainage facilities, the Authority would coordinate with Belmont to determine if an upgrade to the existing facility is required. | The Authority is using Caltrans' Highway Design Manual for hydrological analysis and hydraulic design because it has a demonstrated record of safely removing accumulated rainfall from the state's highway system. | | |

Sources: City of San Bruno et al. 2012; City of Belmont 2017a

ATC = automatic train control

Authority = California High-Speed Rail Authority Caltrans = California Department of Transportation

HSR = high-speed rail

MS4 = municipal separate storm sewer system



Safety and Security

Table 5 Policy Inconsistency, Reconciliation, and Rationale for Safety and Security

| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|---|---|--|
| City of San Mateo General Plan, Circulat | tion Element (2015) | | |
| C 3.5: Promote the elimination of existing at grade crossing to improve local circulation and safety. | The project does not include any changes to the existing grade levels of road-rail crossings. | Although the project does not include changes to existing grade levels of roadrail crossings, neither does it create any new at-grade crossings. Pedestrian and vehicle safety would be improved at existing at-grade crossings in the Project Section through the project's installation of four-quadrant gates and/or channelization at all at-grade crossings. | The project would improve the safety of existing at-grade crossings. Additionally, the proposed design would not preclude future grade separation of existing atgrade crossings. |
| C 3.6: Depress the rail line through the downtown with street crossings remaining at grade as Caltrain service is increased and high speed rail through the corridor is implemented. Depressing the rail line in downtown should include examination of a tunnel alternative and potential use of air rights. | The project does not include any changes to the existing grade levels of road-rail crossings. | Although the project does not include changes to existing grade levels of roadrail crossings, neither does it create any new at-grade crossings. Pedestrian and vehicle safety would be improved at existing at-grade crossings in the Project Section through the project's installation of four-quadrant gates and/or channelization at all at-grade crossings. | The project would improve the safety of existing at-grade crossings. Additionally, the proposed design would not preclude future grade separation of existing atgrade crossings. |
| San Mateo Downtown Area Plan (2009) | | | , |
| Policy VI.3: Railway Improvements. Depress the rail line through the downtown street crossings remaining at grade as Caltrain service is increased and high- speed rail through the corridor is implemented. Depressing the rail line should include examination of a tunnel alternative and potential use of air rights to fulfill Downtown Plan goals and policies. | The project does not include any changes to the existing grade levels of road-rail crossings. | Although the project does not include changes to existing grade levels of roadrail crossings, neither does it create any new at-grade crossings. Pedestrian and vehicle safety would be improved at existing at-grade crossings in the Project Section through the project's installation of four-quadrant gates and/or channelization at all at-grade crossings. | The project would improve the safety of existing at-grade crossings. Additionally, the proposed design would not preclude future grade separation of existing atgrade crossings. |



| Policy | Description of Inconsistency | Reconciliation | Rationale | |
|--|--|--|--|--|
| San Mateo Rail Corridor Transit-Oriented Development Plan (2005) | | | | |
| Policy 4.4: Improve East-West access via new grade separated rail crossings. | The project does not include any changes to the existing grade levels of road-rail crossings. | Although the project does not include changes to existing grade levels of roadrail crossings, neither does it create any new at-grade crossings. Pedestrian and vehicle safety would be improved at existing at-grade crossings in the Project Section through the project's installation of four-quadrant gates and/or channelization at all at-grade crossings | The project would improve the safety of existing at-grade crossings. Additionally, the proposed design would not preclude future grade separation of existing atgrade crossings. | |
| City of Belmont Municipal Code | | | | |
| 15.5 Speed of Trains - It shall be unlawful for any engineer, fireman, brakeman, conductor or other person having any train or railroad cars or any part or section of any such train or any railroad locomotive or any engine under his charge, control or direction, in whole or in part, to run such train, section of train, locomotive or engine, or cause the same to be run on any railroads within the city at a speed exceeding thirty-five (35) miles per hour, between a point one hundred (100) yards north of the center of Ralston Avenue at its intersection with the railroad tracks and a point one hundred (100) yards south of the center of Harbor Boulevard at its intersection with the railroad tracks. | Operation of HSR trains on the segment of track between Ralston Avenue and Harbor Boulevard would exceed the 35-mile-per-hour speed limit in the Belmont Municipal Code. | This code section was put in place in 1961 prior to grade separation of Ralston Avenue and Harbor Boulevard, likely due to safety concerns for at-grade crossings. Because these crossings are now grade separated in Belmont, this policy is outdated; reconciliation of this inconsistency would not occur. | HSR trains would be controlled by safety systems (e.g., ATC systems) that would allow for safe operations. As there are no longer at-grade crossings in Belmont, train speeds would not affect safety of pedestrian and vehicle crossings within the city. | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|---|--|--|--|--|
| City of Palo Alto Comprehensive Plan (2 | City of Palo Alto Comprehensive Plan (2017) | | | | |
| Policy T-3.13: Pursue grade separation of rail crossings along the rail corridor as a City priority. | The project does not include any changes to the existing grade levels of road-rail crossings. | Although the project does not include changes to existing grade levels of roadrail crossings, neither does it create any new at-grade crossings. Pedestrian and vehicle safety would be improved at existing at-grade crossings in the Project Section through the project's installation of four-quadrant gates and/or channelization at all at-grade crossings | The project would improve the safety of existing at-grade crossings. Additionally, the proposed design would not preclude future grade separation of existing atgrade crossings. | | |

Sources: City of San Mateo 2005, 2009, 2015a; City of Palo Alto 2017 ATC = automatic train control HSR = high-speed rail



Socioeconomics and Communities

Table 6 Policy Inconsistency, Reconciliation, and Rationale for Socioeconomics and Communities

| Policy | Description of Inconsistency | Reconciliation | Rationale | |
|---|--|---|--|--|
| Plan Bay Area 2040 (2017) | | | | |
| Plan Bay Area 2040 identifies as a priority development area, the industrial and vacant lands in Brisbane between Bayshore Boulevard on the west and US 101 on the east, due to its potential for transit-oriented compact development. | The East or West Brisbane LMF under both project alternatives would reduce the amount of land available for TOD in the Brisbane priority development area. As the greatest potential for TOD is in the northwest portion of the priority development area, the West Brisbane LMF under Alternative B would have a greater inconsistency with the plan. | The Authority would work with the City of Brisbane and developer of the Brisbane Baylands site to enhance the public benefits of HSR development to help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1: HSR Station Area Development—General Principles and Guidelines, and LU-IAMF#2: Station Area Planning and Local Agency Coordination). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. | |
| City of Brisbane General Plan (1 | 994, 2020) | | | |
| Policy 8: Maintain and diversify the City's tax base, consistent with community character, in order to generate adequate revenues for City Government and sustain a healthy local economy. | Alternatives A and B would both displace two industrial businesses and one commercial business in Brisbane. This would result in a reduction in the City's tax base under both project alternatives, which would reduce the City's property tax revenues. Project features and compliance with the Uniform Act would minimize the impacts on commercial and industrial properties by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing commercial and industrial properties would be permanently removed. | The Authority would work with the City of Brisbane and developer of the Brisbane Baylands site to enhance the public benefits of HSR development to help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for businesses. Despite implementation of project features, the project would remain inconsistent. Not reconciled. | While the project would convert commercial facilities to transportation and industrial uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize impacts from displacements and relocations. | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|---|--|
| Policy LU.5: Establish a mix of uses with a diversified economic base to maintain and increase tax revenues and contribute to the City's ability to provide services. | The East or West Brisbane LMF options would be inconsistent with General Plan designations for residential and commercial development in the Brisbane Baylands thus reducing potential tax revenues to the City. | The Authority would work with the City of Brisbane to enhance the public benefits of HSR development to help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1, LU-IAMF#2). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. |
| San Bruno General Plan, Housir | ng Element (2015) | | |
| Housing Element Goal 1: Protect the quality and stability of existing neighborhoods through the conservation, rehabilitation, and improvement of the existing housing supply. | Residential displacements of 7 units in the city of San Bruno would occur under both Alternative A and Alternative B. The project would displace three duplexes and one single-family home east of the alignment and just south of I-380 near the intersection of Walnut Street and Montgomery Avenue. Project features and compliance with the Uniform Act would minimize the impacts on residential properties by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing residential units would be permanently removed. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for residences. Despite implementation of project features, the project would remain inconsistent. Not reconciled. | While the project would convert residential units to transportation and industrial uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize impacts from displacements and relocations. |



| Policy | Description of Inconsistency | Reconciliation | Ration | ale |
|---|--|--|--|--|
| City of Millbrae General Plan, H | ousing Element (2015) | | | |
| Goal H2: Protect and Enhance Existing Housing, Community Character and Resources. | Within the city of Millbrae, the project would displace one single-family home under Alternatives A and B. This residence is west of the Millbrae Station on Serra Avenue. Project features and compliance with the Uniform Act would minimize the impacts on residential properties by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing residential units would be permanently removed. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for residences. Despite implementation of project features, the project would remain inconsistent. Not reconciled. | resider industr manda project would resour include | the project would convert ntial units to transportation and rial uses, the Authority is sted to build and operate the HSR. This is a state-level project that have benefits across multiple ce areas. The project design as features to minimize impacts isplacements and relocations. |
| Burlingame Downtown Specific | Plan (2018) | | | |
| Section 7.2.4: California High Speed Rail. [] Given that the [HSR] alignment is proposed to pass through Burlingame and its downtown, there is concern over the potential for the rail line to create a physical barrier through the city if it involves bridging, elevated tracks, or the use of retaining walls. Like other peninsula cities, Burlingame has indicated a preference for having the rail line in an underground tunnel rather than at surface or above grade. Having the line underground would be more compatible with the continued economic vitality and quality of life of Burlingame and its downtown. It would also be more compatible with the preservation of valuable historic resources such as the eucalyptus grove | The HSR project would be at grade through Burlingame, resulting in an inconsistency with the City's policy that calls for the rail line to be depressed below street level. | the existing profile of the Caltrain railway through Burlingame. While the project would not involve bridging, elevated tracks, or retailing walls in Burlingame neither would it depress the rail line below street level. Numerous project features have been incorporated to minimize impacts on communities and community cohesion. However, the project would remain inconsistent with this policy. Not | | The Authority is mandated to build and operate the HSR project. State legislation approved in 2013, after the Burlingame Downtown Specific Plan was adopted in 2010, led to the at-grade "blended" system in the San Francisco to San Jose Project Section, where HSR and Caltrain share tracks. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|--|--|---|--|
| and the Burlingame Avenue and Broadway train stations. If all rail lines are accommodated underground along the length of the peninsula alignment, it will enable dozens of surface crossings to be relieved of train conflicts, thereby easing access at many scales and reducing congestion throughout the peninsula. [] | | | |
| City of San Mateo General Plan, | Housing Element (2015) | | · |
| Housing Element Goal 1: Maintain the character and physical quality of residential neighborhoods. | In the city of San Mateo, Alternative B would displace two single-family residences. However, the construction activities associated with the project would not affect the character of the City of San Mateo's residential neighborhoods to the extent that the sense of community character would be reduced. Compliance with the Uniform Act would minimize the impacts on residential properties by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing residential units would be permanently removed under Alternative B. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for residences. Despite implementation of project features, the project would remain inconsistent. Not reconciled. | While the project would convert residential units to transportation and industrial uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize impacts from displacements and relocations. |



Policy Description of Inconsistency Reconciliation Rationale

City of Belmont 2035 General Plan (2017)

Land Use Goal 2.5: Enhance the Belmont Village PDA and develop a distinct identity for the area as Belmont's vibrant town center for residents and visitors with commercial, residential, dining, civic, cultural, and entertainment activities.

In the city of Belmont, Alternative A would displace 10 businesses, most of them autorelated businesses along Old County Road. Alternative B would displace 65 businesses due to the passing tracks through Belmont. These include the same auto-related businesses displaced by Alternative A, along with others such as warehouses, outbuildings, home renovation stores, print shops, offices, food and drink, and a dance studio. Compliance with the Uniform Act would minimize the impacts on businesses by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing residential units would be permanently removed.

The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for business owners. Despite implementation of project features, the project would remain inconsistent. Not reconciled.

While the project would convert businesses to transportation and industrial uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize impacts from displacements and relocations.

Belmont Village Specific Plan (2017)

Policy 2.1-7 Neighborhood Services: Ensure that the mix of commercial uses provides adequate neighborhood and community services for residential development in the Village to reduce the need for driving for everyday needs. In particular, encourage the provision of neighborhood and community services in the Station Core district. The project would displace 10 commercial and industrial businesses under Alternative A, and 65 commercial and industrial businesses displaced under Alternative B, which could decrease the level of community services offered to residential development.

Compliance with the Uniform Act would minimize the impacts on businesses by offering relocation assistance. Project features would partially reconcile these impacts; however, some existing residential units would be permanently removed.

The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for business owners. Despite implementation of project features, the project would remain inconsistent. Not reconciled.

While the project would convert businesses to transportation and industrial uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes features to minimize impacts from displacements and relocations.



Policy Description of Inconsistency Reconciliation Rationale Santa Clara County General Plan, Housing Element (2014) The Authority would work with local While the project would convert Policy HG 21: The conservation The project would result in the displacement of and rehabilitation of the existing one single-family residence under both residential units to transportation and governments to enhance the public benefits housing supply shall be Alternative A and B within the city of Palo Alto. of HSR development so that they help meet industrial uses, the Authority is encouraged and facilitated. However, aside from the one home that would the needs of the local communities. mandated to build and operate the HSR be displaced, the project would otherwise Numerous project features have been project. This is a state-level project that maintain the existing housing supply within incorporated to minimize impacts on would have benefits across multiple Santa Clara County. Compliance with the displacements. The Authority would comply resource areas. The project design Uniform Act would minimize the impacts on with the Uniform Act to provide relocation includes features to minimize impacts residential properties by offering relocation assistance for residences. Despite from displacements and relocations. assistance. Project features would partially implementation of project features, the reconcile these impacts: however, one existing project would remain inconsistent. Not residential unit would be permanently removed. reconciled. City of San Jose Housing Element (2015) Policy H-2.3. Conserve viable The project would require the acquisition of The Authority would work with local While the project would convert housing stock through a land within the project footprint, result in the governments to enhance the public benefits residential land uses to transportation balanced combination of demolition of some existing residences that of HSR development so that they help meet and industrial uses, the Authority is could widen existing community divisions, affect housing code enforcement and the needs of the local communities, including mandated to build and operate the HSR project. This a state-level project that complementary programs such social relationships, and alter the existing housing. The Authority must comply with the as rehabilitation loans and character and integrity of the communities Uniform Act, as amended, as identified in would have benefits across multiple through which it passes. Project features would SOCIO-IAMF#2: Compliance with Uniform resource areas. The project design grants to help maintain the minimize the impacts on existing housing stock Relocation Assistance and Real Property includes features to minimize division of supply of low-priced housing. by providing replacement housing. Acquisition Policies Act. Despite communities and reduction of housing Policy H-3.4. Promote the implementation of project features, the stock. Mitigation measures would partially reduce conservation and rehabilitation project would remain inconsistent. Not these impacts; however, some existing housing of existing viable housing stock. reconciled. and businesses would be permanently removed.

Sources: ABAG and MTC 2017; City of Belmont 2017a, 2017b; City of Brisbane 1994, 2020b; City of Millbrae 2015; City of San Bruno 2015; City of San Jose 2015; City of San Mateo 2015b; County of Santa Clara 2014 The Project Section's consistency with regional and local plans and policies is assessed for adopted plans only.

Authority = California High-Speed Rail Authority

FRA = Federal Railroad Administration FTA = Federal Transit Administration

HSR = high-speed rail

LMF = light maintenance facility

TOD = transit-oriented development

US = U.S. Highway

California High-Speed Rail Authority



Station Planning, Land Use, and Development

Table 7 Policy Inconsistency, Reconciliation, and Rationale for Station Planning, Land Use, and Development

| Policy | Description of Inconsistency | Reconciliation | Rationale | |
|--|--|---|---|--|
| Plan Bay Area 2040 (2017) | Plan Bay Area 2040 (2017) | | | |
| Plan Bay Area 2040 identifies as a priority development area, the industrial and vacant lands in Brisbane between Bayshore Boulevard on the west and US 101 on the east, due to its potential for transit-oriented compact development. | The East or West Brisbane LMF under both project alternatives would reduce the amount of land available for TOD in the Brisbane priority development area. As the greatest potential for TOD is in the northwest portion of the priority development area, the West Brisbane LMF under Alternative B would have a greater inconsistency with the plan. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1: HSR Station Area Development: General Principles and Guidelines, and LU-IAMF#2: Station Area Planning and Local Agency Coordination). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. | |
| City of Brisbane General Plan (2018, 2 | 020) | | | |
| Policy LU.3: Establish a mix of land uses that best serves the needs of the community. Program LU3.a: When evaluating land uses, consider whether a use would result in adverse impacts on existing and proposed land uses nearby, and whether those impacts can be mitigated. | The East or West Brisbane LMF options would be inconsistent with General Plan designations for residential and commercial development in the Brisbane Baylands. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1, LU-IAMF#2). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|--|---|
| Policy LU.5: Establish a mix of uses with a diversified economic base to maintain and increase tax revenues and contribute to the City's ability to provide services. | The East or West Brisbane LMF options would be inconsistent with General Plan designations for residential and commercial development in the Brisbane Baylands, thus reducing tax revenues to the City. | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1, LU-IAMF#2). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. |
| Policy 82: Encourage the preservation, conservation and restoration of open space to retain existing biotic communities, including rare and endangered species habitat, wetlands, watercourses and woodlands. | The West Brisbane LMF would be inconsistent with this policy of preserving open space because it would result in a permanent impact on Icehouse Hill. The East Brisbane LMF would be consistent with this policy because it would not affect Icehouse Hill. | The Authority would implement extensive biological and aquatic resources mitigation measures, such as species-specific avoidance, minimization, and compensatory mitigation measures, which would minimize or compensate for the project's impacts on biotic communities, including those on Icehouse Hill. Nevertheless, Alternative B would result in the loss of existing open space and biotic communities on Icehouse Hill and as a result, would be inconsistent with this policy. Not reconciled. | The Authority is mandated to build and operate the HSR project. The project design includes measures to minimize impacts on biological and aquatic resources and mitigation would be implemented to compensate for the project's impacts on biotic communities. |
| Policy BL.1 H: Key habitat areas, including Icehouse Hill and Brisbane Lagoon and adjacent habitat as identified in the 2001 City Open Space Master Plan shall be preserved, enhanced, and protected. | The West Brisbane LMF would be inconsistent with this policy of preserving key habitat areas such as Icehouse Hill because it would result in a permanent impact on Icehouse Hill. The East Brisbane LMF would be consistent with this policy because it would not affect Icehouse Hill. | The West Brisbane LMF under Alternative B would remove Icehouse Hill, a key habitat area. However, both project alternatives would realign Lagoon Road north of its existing alignment, effectively increasing the contiguous land north of Brisbane Lagoon that would be available for habitat restoration or a waterfront park. Accordingly, Alternative B would be partially inconsistent with Policy BL.1 H. Not reconciled. | The Authority is mandated to build and operate the HSR project. The project design includes measures to minimize impacts on biological and aquatic resources and mitigation would be implemented to compensate for the project's impacts on biotic communities. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|--|---|
| Policy BL.16: Enhance the natural landform and biotic value of Icehouse Hill and preserve its ability to visually screen the Tank Farm. | The West Brisbane LMF would require the grading and removal of a portion of Icehouse Hill. The East Brisbane LMF would be consistent with this policy because it would not affect Icehouse Hill. | Prior to construction the contractor would document how the Authority's aesthetic guidelines have been employed to minimize visual impacts. The Authority seeks to balance providing a consistent, project-wide aesthetic with the local context for the numerous HSR non-station structures across the state. Examples of aesthetic options that can be applied to non-standard structures in the HSR system would be provided to local jurisdictions (AVQ-IAMF#1: Aesthetic Options). The Authority would also require its contractors to document that the Authority's Aesthetic Design Review Process has been followed (AVQ-IAMF#2: Aesthetic Review Process). While the project includes these features to minimize visual impacts, they cannot keep the open space intact and the project would remain inconsistent. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize visual impacts on sensitive viewers. |
| Millbrae Station Area Specific Plan (20 | 016) | | |
| Policy 4.1, Land Use Plan: Transit-Oriented Development (TOD). The Specific Plan envisions a wide variety of uses in areas closest to the Millbrae BART/Caltrain Station (Millbrae Station), including the current BART parking lots, that take advantage of station proximity. Transit-Oriented Development (TOD) is a compact, walkable, high-density mixed-use residential and commercial area located within one-quarter to one-half mile of a transit station, incorporating features to encourage transit use throughout the day such as a mix of uses, high-quality pedestrian and bicycle access, narrow streets, and | Inconsistent under both alternatives because the Millbrae Station improvements would affect planned TOD as envisioned under the Millbrae Station Area Specific Plan Policy 4.1 | The Authority would work with local governments to enhance the public benefits of HSR development so that they help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1, LU-IAMF#2). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Millbrae Station area. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|--|---|-----------------|---|
| reduced parking requirements. Development for this area includes land use types such as residential, office, hotel, and ground-floor retail. The Specific Plan promotes the integration of these uses on individual sites and within single projects. All new development will prioritize access to transit. The integration of residential and employment uses will ensure that there is activity in the station area during the day and in the evenings. | | | |
| San Mateo Downtown Area Plan (2009 |) | | |
| Policy VI.3, Railway Improvements: Depress the rail line through the downtown with street crossings remaining at grade as Caltrain service is increased and high speed rail through the corridor is implemented. Depressing the rail line should include examination of a tunnel alternative and potential use of air rights to fulfill Downtown Plan goals and policies. | Inconsistent under both project alternatives. Both project alternatives would be inconsistent with this policy. However, both project alternatives would be compatible with the railway improvements being undertaken by Caltrain and the City of San Mateo associated with the proposed 25th Avenue Grade Separation Project, which will elevate the existing at-grade Caltrain track between SR 92 and Hillsdale Boulevard to provide a grade-separated undercrossing of 25th Avenue, construct new east-west crossings under the track corridor at 28th and 31st Avenues, and relocate Hillsdale Station. | Not reconciled. | Although the project alternatives are inconsistent with this policy as written, they are compatible with the 25th Avenue Grade Separation Project and with the broader intent of grade separation through downtown San Mateo. |

Sources: ABAG and MTC 2017; City of Brisbane 2018, 2020b; City of San Mateo 2009; City of Millbrae 2016
The Project Section's consistency with regional and local plans and policies is assessed for adopted plans only.
Authority = California High-Speed Rail Authority

HSR = high-speed rail

LMF = light maintenance facility

SR = State Route

TOD = transit-oriented development

US = U.S. Highway



Parks, Recreation, and Open Space

Table 8 Policy Inconsistency, Reconciliation, and Rationale for Parks, Recreation, and Open Space

| Policy | Description of Inconsistency | Reconciliation | Rationale |
|---|--|-----------------------------------|---|
| City of Brisbane General Plan (2018, 2 | 2020) | | |
| Policy BL 4: Maximize opportunities for open space and recreational uses in any land use planning for this subarea. | Construction of the West Brisbane LMF would be inconsistent because it would require removal of a portion of Icehouse Hill, an undeveloped area in the Baylands subarea. The East Brisbane LMF would be consistent with this policy because it would not affect Icehouse Hill. | Not reconciled for Alternative B. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize conflicts with existing land uses and land use plans. |

Sources: City of Brisbane 2018, 2020b

HSR = high-speed rail

LMF = light maintenance facility



Aesthetics and Visual Quality

Table 9 Policy Inconsistency, Reconciliation, and Rationale for Aesthetics and Visual Quality

| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|--|--|---|--|--|--|
| City of Brisbane General Plan (2 | City of Brisbane General Plan (2020) | | | | |
| Policy LU 21: Preserve open areas with biological value and/or significant topographic characteristics at the perimeter of the City to maintain Brisbane as separate and distinct from nearby communities. | Both project alternatives would build a 100- to 110-acre LMF on land that is currently undeveloped and would require the removal of most of Icehouse Hill under Alternative B, eliminating views of open space that provide an image of Brisbane as separate and distinct from nearby communities, creating a view of continuous development from central Brisbane to San Francisco. | Prior to construction the contractor would document, through issue of a technical memorandum, how the Authority's aesthetic guidelines have been employed to minimize visual impacts. The Authority seeks to balance providing a consistent, project-wide aesthetic with the local context for the numerous HSR non-station structures across the state. Examples of aesthetic options that can be applied to non-standard structures in the HSR system would be provided to local jurisdictions (AVQ-IAMF#1: Aesthetic Options). The Authority would also require its contractors to document that the Authority's Aesthetic Design Review Process has been followed (AVQ-IAMF#2: Aesthetic Review Process). While the project includes these features to minimize visual impacts, they cannot keep the open space intact and the project would remain inconsistent. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize visual impacts on sensitive viewers. | | |
| Policy BL.16: Enhance the natural landform and biotic values of Icehouse Hill and preserve its ability to visually screen the Tank Farm. | Alternative B would build a 100- to 110-acre LMF on land that is currently undeveloped, requiring the removal of most of Icehouse Hill. | Prior to construction the contractor would document, through issue of a technical memorandum, how the Authority's aesthetic guidelines have been employed to minimize visual impacts. The Authority seeks to balance providing a consistent, project-wide aesthetic with the local context for the numerous HSR non-station structures across the state. Examples of aesthetic options that can be applied to non-standard structures in the HSR system would be provided to local jurisdictions (AVQ-IAMF#1: Aesthetic Options). The Authority would also require its contractors to document that the Authority's Aesthetic Design Review Process has been followed (AVQ-IAMF#2: Aesthetic Review Process). While the project includes these features to minimize visual impacts, they cannot keep the open space intact and the project would remain inconsistent. Not reconciled. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize visual impacts on sensitive viewers. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale | | | |
|--|--|--|--|--|--|--|
| City of Millbrae General Plan (19 | City of Millbrae General Plan (1998) | | | | | |
| Policy LUIP-10: Railroad Station House. Consider and support appropriate community or economic uses of the Station House and continue to support its historic importance in its existing location. | Both project alternatives would require relocation of the historic Millbrae Station House; however, the proposed relocation moves the building only about 50 feet from its existing location. It has been moved once before, in 1980, when it was moved 200 feet south from its original site. | Prior to construction the contractor would document, through issue of a technical memorandum, how the Authority's aesthetic guidelines have been employed to minimize visual impacts. The Authority seeks to balance providing a consistent, project-wide aesthetic with the local context for the numerous HSR non-station structures across the state. Examples of aesthetic options that can be applied to non-standard structures in the HSR system would be provided to local jurisdictions (AVQ-IAMF#1). The Authority would also require its contractors to document that the Authority's Aesthetic Design Review Process has been followed (AVQ-IAMF#2). While the project includes these features to minimize visual impacts, historic Millbrae Station House would be moved from its | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize visual impacts on sensitive viewers. | | | |
| | | existing location and the project would remain inconsistent. Not reconciled. | | | | |
| City of San Mateo General Plan, | Conservation, Open Space, Parks a | nd Recreation Element (2011) | | | | |
| Policy C/OS 6.4: Tree and Stand Retention. Retain the maximum feasible number of trees and preserve the character of stands or groves of trees in the design of new or modified projects. | Inconsistent under Alternative B. Alternative B would degrade the visual environment along El Camino Real in San Mateo by removing mature trees that obscure the railway from viewers, eliminating the character of the stand; however, project design includes measures to soften the | Prior to construction the contractor would document, through issue of a technical memorandum, how the Authority's aesthetic guidelines have been employed to minimize visual impacts. The Authority seeks to balance providing a consistent, project-wide aesthetic with the local context for the numerous HSR non-station structures across the state. Examples of aesthetic options that can be applied to non-standard structures in the HSR system would be provided to local jurisdictions (AVQ-IAMF#1). The Authority would also require its contractors to document that | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. The project design includes measures to minimize visual impacts on sensitive viewers. | | | |
| | appearance of infrastructure, including planting replacement | the Authority's Aesthetic Design Review Process has been followed (AVQ-IAMF#2). | | | | |
| | trees. | While the project includes these features to minimize visual impacts, including the planting of replacement trees, the mature trees would be removed and the project would remain inconsistent. Not reconciled. | | | | |

Sources: City of Brisbane 2020b; City of Millbrae 1998; City of San Mateo 2011 Authority = California High-Speed Rail Authority

HSR = high-speed rail

LMF = light maintenance facility



Cultural Resources

Table 10 Policy Inconsistency, Reconciliation, and Rationale for Cultural Resources

| Policy | Description of Inconsistency | Reconciliation | Rationale | | | |
|--|---|---|--|--|--|--|
| San Mateo County General Plan (2013 | San Mateo County General Plan (2013) | | | | | |
| Goal/Objective 5.3: Protection of Archaeological/Paleontological Sites: Protect archaeological/paleontological sites from destruction in order to preserve and interpret them for future scientific research, and public educational programs. | There is a potential for construction activities for either project alternative to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1: Mitigate Adverse Effects on Archaeological and Built Resources Identified during Phased Identification and Comply with the Stipulations Regarding the Treatment of Archaeological and Historic Built Resources in the PA and MOA, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2: Halt Work in the Event of an Archaeological Discovery, and Comply with the PA, MOA, ATP, and all State and Federal Laws, as Applicable, would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3: Other Mitigation for Effects on NRHP-Eligible Pre-Contact Archaeological Resources, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. | | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|--|---|--|--|
| City of Brisbane General Plan (1994) | | | |
| Policy 137: Conserve pre-historic resources in accordance with State and Federal requirements. | There is a potential for construction activities for either project alternative to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |



Policy Description of Inconsistency Reconciliation Rationale

South San Francisco General Plan (2014)

Guiding Policies: Historic and Cultural Resources: 7.5-G-1: Conserve historic cultural, and archaeological resources for the aesthetic, educational economic, and scientific contribution they make to South San Francisco's identity and quality of life.

There is a potential for construction activities for either project alternative to encounter unknown archaeological resources or human remains.

Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe: if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP.

With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies.

The Authority is mandated to construct and operate the HSR project. This is a state-level project that would have benefits across multiple resources areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources.

San Bruno General Plan (2009)

T-82: Prohibit the encroachment of transportation facilities on irreplaceable resources, such as important open spaces, recreational areas, and historic sites.

ERC-39: Continue to protect archaeological sites and resources from damage. Require that areas found to contain significant indigenous artifacts be examined by a qualified

While significant adverse impacts on any known historical resources, including human remains, would be avoided, minimized or mitigated for all project alternatives, project construction activities have the potential to encroach on historic sites that include archaeological artifacts and/or human remains.

Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with

The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid,



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| archaeologist for recommendations concerning protection and preservation. | | CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, | minimize, or mitigate impacts on cultural resources. |
| | | and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | |
| City of Millbrae General Plan (1998) | | | |
| LU2.5: Identify and protect sites and structures of architectural, historical, archaeological, and cultural significance, including significant trees and other plant materials. Require new development in historic areas to complement the character of nearby historic. LUIP-10: Railroad Station House. Consider and support appropriate community or economic uses of the Station House and continue to support its historic importance in its existing location. | While significant adverse impacts on any known historical resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. Both project alternatives would require relocation of the historic Millbrae Station House; however, the proposed relocation moves the building only about 50 feet from its existing location. It has been moved once before, in 1980, when it was moved 200 feet south from its original site. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
|--------|------------------------------|--|-----------|
| | | reconciled and the project would be consistent with LU2.5. | |
| | | The proposed project includes the CUL-IAMF#6 project feature, where the contractor would prepare a pre-construction conditions assessment of the SPRR Depot/Millbrae Station and develop a plan for its protection. Given the station's relocation is included as a proposed project activity, a relocation plan would also be prepared. Protection measures would be in place prior to any construction activities, construction staff would be alerted of the need to avoid affecting this built resource in the reports completed for CUL-IAMF#6: Pre-Construction Conditions Assessment, Plan for Protection of Historic Built Resources, and Repair of Inadvertent Damage. An architectural historian would monitor the efficacy of the protective measures, as defined in the protection plan and the relocation plan. Should any inadvertent damage occur during construction or relocation, the architectural historian, and if needed a structural engineer, would assess the damage and determine the best approach to repair the depot, following the SOI's Standards for the Treatment of Historic Properties and in consultation with the Authority and the SHPO. Under CUL-IAMF#7: Built Environment Monitoring Plan, the contractor would prepare a built environment monitoring plan prior to construction to detail the monitoring methods and process required for ground-disturbing activities within 1,000 feet of the property. Under CUL-IAMF#8: Implement Protection and/or | |
| | | Stabilization Measures, the contractor would implement these planning documents to put protective measures in place prior to construction. | |
| | | Under CUL-IAMF#6, CUL-IAMF#7, and CUL-IAMF#8, the property would still be relocated but the protective measures would support appropriate community or economic uses of the Station House and continue to | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| | | support its historic importance on its current site, consistent with Policy LUIP-10. | |
| Belmont 2035 General Plan (2017) | | | |
| Goal 5.12: Preserve and protect areas and sites of prehistoric, cultural, and archaeological significance. Policy 5.12-1: Ensure that development avoids potential impacts to sites suspected of being archeologically, paleontologically, or culturally significant, tribal or otherwise, or of concern by requiring appropriate and feasible mitigation. | While significant adverse impacts on any known historical resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |
| San Carlos 2030 General Plan (2009) | | | |
| Goal LU-2: Protect San Carlos' historic and cultural resources to maintain and enhance a unique sense of place. | While significant adverse impacts on any known historical resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| | | qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |
| Redwood City General Plan (2010) | | | |
| Goal BE-37: Protect, preserve, restore rehabilitate, and /or enhance historic resources. Policy BE-37.1: Enhance, restore, preserve, and protect, as appropriate, historic resources throughout the city. | While significant adverse impacts on any known historical resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| | | With the implementation of CUL-MM#1, CUL-MM#2, | |
| | | and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with | |
| | | these goals and policies. | |
| Santa Clara County General Plan (199 | 4) | | |
| Goal 5.1: Heritage Resource Protection. Protection and preservation of heritage resources both natural (e.g., heritage trees and paleontological resources) and cultural (e.g., historic sites and structures, and archeological sites). Cultural heritage resources reflecting the contributions to society of all cultures acknowledged, preserved and commemorated. | While significant adverse impacts on any known historical resources, including human remains, would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the | The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts |
| Policy C-RC-52: Heritage Resources Preservation. Prevention of unnecessary losses to heritage resources should be ensured as much as possible through adequate ordinances, regulations, and standard review procedures. Mitigation efforts, such as relocation of the resource, should be employed where feasible when projects will have significant adverse impact upon heritage resources. | | appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | on cultural resources. |



Policy Description of Inconsistency Reconciliation Rationale

Palo Alto Comprehensive Plan (2017)

Policy L-7.15: Protect Palo Alto's archaeological resources, including natural land formations, sacred sites, the historical landscape, historic habitats and remains of settlements here before the founding of Palo Alto in the 19th century.

While significant adverse impacts on any known historical resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains.

Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe: if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP.

With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, the inconsistency would be reconciled and the project would be consistent with these goals and policies.

The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources.

City of Santa Clara General Plan (2010)

Policy 5.6.2-P1: Areas of Historic Sensitivity. Evaluate any proposed changes to properties within 100 feet of historic resources on the City's list of Architecturally or Historically Significant Properties for potential negative effects on the historic integrity of the resource or its historic context. While significant adverse impacts on any known historical resources located within the area of potential effect would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to affect the 100-foot setting of unknown resources outside the area of potential effect.

Additionally, while significant adverse impacts on any known historical

Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would train construction crews to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Also in accordance with

The Authority is mandated to build and operate the HSR project. This is a state-level project that would have benefits across multiple resource areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid.



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| Goal 5.6.3-G1: Archaeological and Cultural Resources. Protection and preservation of cultural resources, as well as archaeological and paleontological sites. | resources would be avoided, minimized or mitigated for all project alternatives, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. With the implementation of CUL-MM#1, CUL-MM#2, and CUL-MM#3, one inconsistency would be reconciled and the project would remain inconsistent with Policy 5.6.2-P1. | minimize, or mitigate impacts on cultural resources. |
| Envision San José 2040 General Plan | (2018) | | |
| Goal ER-10: Preserve and conserve archaeologically significant structures, sites, districts and artifacts in order to promote a greater sense of historic awareness and community identity. Goal LU-13: Preserve and enhance historic landmarks and districts in order to promote a greater sense of historic awareness and community identity and contribute toward a sense of place. | Significant adverse impacts would occur on known historical resources, including human remains. Additionally, there is a potential for construction activities to encounter unknown archaeological resources or human remains. | Through implementation of CUL-MM#1, the Authority would complete Phased Identification inventory for archaeological resources and utilize or further develop treatment plans for any identified resources that would be impaired by the project. Implementation of CUL-MM#2 would ensure that construction crews are trained to identify archaeological resources during construction activities, provide for construction monitoring by qualified professionals in areas of archaeological sensitivity, and establish procedures to stop work in the event of a discovery. Additionally, in accordance with CUL-MM#2, if human remains are encountered, the appropriate state and federal laws would be followed to determine whether the remains are affiliated with a Native American tribe; if so, such remains would be treated appropriately. In accordance with CUL-MM#3, in the event that an unknown archaeological resource is encountered and cannot be avoided, mitigation measures would be applied as stipulated by the MOA and ATP. CUL-MM#4 would require a relocation plan to be prepared and implemented for resources that the alternative | The Authority is mandated to construct and operate the HSR project. This is a state-level project that would have benefits across multiple resources areas. Through project features and implementation of mitigation measures, the Authority would reconcile potential inconsistencies and avoid, minimize, or mitigate impacts on cultural resources. |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| | | would demolish. CUL-MM#4 would be applied to resources where it appears that the resource could feasibly be relocated without degradation of its integrity of setting, design, materials, workmanship, feeling, and association. CUL-MM#6 would be applied to require that properties experiencing a significant impact be fully documented prior to construction to record the character-defining features, and CUL-MM#7 would be applied to provide for the creation of interpretive materials using documentation prepared under CUL-MM#6. CUL-MM#10 would require that new station facilities be designed in a manner consistent with the SOI's Standards for Rehabilitation. CUL-MM#11 would relocate an ATC site away from the location of a historical resource, 415 Illinois Avenue, and would prevent the resource's demolition. With the implementation of CUL-MM#1, CUL-MM#2, CUL-MM#3, CUL-MM#4, CUL-MM#6, CUL-MM#7, CUL-MM#10, and CUL-MM#11, the inconsistency would be reconciled and the project would be consistent with these goals and policies. | |

Sources: City of Belmont 2017a; City of Brisbane 1994; City of Millbrae 1998; City of Palo Alto 2017; City of Redwood City 2010; City of Santa Clara 2010; City of San Bruno 2009; City of San Carlos 2009; County of San Mateo 2013; County of Santa Clara 1994; City of South San Francisco 2014; City of San Jose 2018

ATP = archaeological treatment program Authority = California High-Speed Rail Authority

HSR = high-speed rail

MOA = Memorandum of Agreement

NRHP = National Register of Historic Places

PA = Programmatic Agreement

SHPO = State Historic Preservation Officer

SOI = Secretary of the Interior



Regional Growth

Table 11 Policy Inconsistency, Reconciliation, and Rationale for Regional Growth

| Policy | Description of Inconsistency | Reconciliation | Rationale | | |
|---|---|--|---|--|--|
| Plan Bay Area 2040 (2017) | | | | | |
| Plan Bay Area 2040 identifies as a priority development area, the industrial and vacant lands in Brisbane between Bayshore Boulevard on the west and US 101 on the east, due to its potential for transit-oriented compact development. | The East or West Brisbane LMF sites under both project alternatives would reduce the amount of land available for TOD development in the Brisbane priority development area. As the greatest potential for TOD is in the northwest portion of the priority development area, the West Brisbane LMF under Alternative B would have a greater inconsistency with the plan. | The Authority would work with the City of Brisbane to enhance the public benefits of HSR development to help meet the needs of the local communities, including housing and job opportunities (LU-IAMF#1: HSR Station Area Development: General Principles and Guidelines, and LU-IAMF#2: Station Area Planning and Local Agency Coordination). While the project includes features to implement urban design guidelines to maximize compatible design, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. It is a state-level project that would have regional benefits associated with improved air quality, reduced congestion, and improved transportation safety and travel time. The project design includes measures to minimize conflicts with existing land uses and land use plans. | | |
| City of Brisbane General Plan (1994, 202 | 20) | | | | |
| Policy 8: Maintain and diversify the City's tax base, consistent with community character, in order to generate adequate revenues for City government and sustain a healthy local economy. | Alternative A would displace two industrial businesses and one commercial business in Brisbane while Alternative B would displace three industrial and two commercial businesses. This would result in a small reduction in property tax revenues for the city and county, which would be minimized if these businesses relocate within the same city and county. Project features and compliance with the Uniform Act would minimize the impacts on commercial and industrial property and business owners and City property tax revenues by offering relocation assistance. | The Authority would work with the local government to enhance the public benefits of HSR development to help meet the needs of local communities. Numerous project features have been incorporated to minimize impacts on displacements. The Authority would comply with the Uniform Act to provide relocation assistance for businesses. Despite implementation of project features, the project would remain inconsistent. Not reconciled. | While the project would convert commercial and industrial properties to transportation and industrial rail uses, the Authority is mandated to build and operate the HSR project. This is a state-level project that would have regional benefits associated with improved air quality, reduced congestion, and improved transportation safety and travel time. The project design includes features to minimize impacts from displacements and relocations. | | |



| Policy | Description of Inconsistency | Reconciliation | Rationale |
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| | Project features would partially reconcile these impacts; however, some existing commercial and industrial properties may be permanently removed. | | |
| Policy LU.5: Establish a mix of uses with a diversified economic base to maintain and increase tax revenues and contribute to the City's ability to provide services. | The East or West Brisbane LMF would be inconsistent with General Plan designations for residential and commercial development in the Brisbane Baylands. Both options would convert private land to public land, thus reducing property tax revenues to the City. Alternative A would have a greater impact on commercial development potential and Alternative B would have a greater impact on residential development potential. | The Authority would work with the local government to enhance the public benefits of HSR development to help meet the needs of local communities, including housing and job opportunities (LU-IAMF#1, LU-IAMF#2). While the project includes features to implement urban design guidelines to maximize compatible design for the LMF, the project would reduce the amount of land available for TOD in the Brisbane priority development area. Not reconciled. | The Authority is mandated to build and operate the HSR project. It is a state-level project that would have regional benefits associated with improved air quality, reduced congestion, and improved transportation safety and travel time. The project design includes measures to minimize conflicts with existing land uses and land use plans. |

Sources: ABAG and MTC 2017; City of Brisbane 1994, 2020b

The Project Section's inconsistency with regional and local plans and policies is assessed for adopted plans only and was conducted in January 2019.

Authority = California High-Speed Rail Authority

HSR = high-speed rail

LMF = light maintenance facility
TOD = transit-oriented development



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